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***Programme for Land and Agrarian Studies (PLAAS)***

***School of Government***

***University of the Western Cape***

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***Annual report 2001***

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## 1 Director's report

PLAAS continues to grow and to take on new projects and staff. This presents a number of challenges, not least of which is the sustainability of such growth. The year 2001 saw the completion of a twelve month-long 'organisational change process' which addressed key issues of institutional sustainability. This resulted in new governance and management structures, revised salary scales and conditions of service in line with those of the university, and staff contracts that offer a degree of security of tenure despite the vicissitudes of external donor funding. By the end of the year most of the new systems and procedures were in operation, bringing a sense of solid foundations and greater stability.

One of our innovations was to cluster researchers and projects into 'focus areas' co-ordinated by senior researchers. We hope that this will facilitate more effective links between individual projects, encourage coherence in our research, training and policy engagement, and facilitate strategic planning. The five focus areas are: land reform; agro-food regimes; community-based natural resource management (CBNRM); rural governance; and chronic poverty and development policy.

A major new focus for PLAAS in 2001 was the post-graduate teaching programme. Twelve students registered for the Post-Graduate Diploma in Land and Agrarian Studies, eleven completed the year, and three qualified to proceed to the MPhil. The teaching programme is carried out in collaboration with a number of other institutions and university teaching departments, giving it a truly multi-disciplinary character.

Public awareness of the importance of land reform has risen dramatically over the past two years as a result of events in Zimbabwe. PLAAS staff have responded to a large number of enquiries, from embassies, journalists and members of the public, on the difficult question of whether or not South Africa is likely to experience a similar wave of land invasions and farm occupations. Prompted by this growing interest in land policy, we have organised seminars on these issues, written a number of popular articles for the media, and initiated the *Policy brief* series which seeks to provide up-to-date information on land and agrarian reform and to stimulate debate on critically important policy questions.

PLAAS staff members have also continued to seek ways to engage with government policy makers. One opportunity was the national conference on land tenure organised by the Department of Land Affairs (DLA) in November 2001, and attended by a large delegation of PLAAS staff. Several PLAAS researchers were requested to present keynote papers or to lead working sessions, and they participated in lively debates in the course of the conference.

Several new projects were initiated in the course of 2001. These include a collaborative project with the Vrije Universiteit of Amsterdam and Noragric (the Centre for Environment and Development Studies at the Agricultural University of Norway), focused on the World Summit for Sustainable Development to be held in Johannesburg in August/September 2002. This project asks the question: 'sustainable development – what's land got to do with it?' and seeks to provide analytical tools for understanding the links between environment, development and land reform. This project is supported by the International Development Research Centre (IDRC) of Canada and the Norwegian Embassy.

A second new project is the Pan-African Programme for Land and Resource Rights (PAPLRR), which is operated in partnership with the African Centre for Technology Studies in Nairobi, the Social Research Centre of the American University of Cairo, and Community Conservation and Development Initiatives in Lagos. This continent-wide networking programme seeks to develop and articulate an African voice on strategies to enhance the land and resource rights of the rural

poor, currently under threat from a number of sources. The programme, supported by Ford Foundation, will host four workshops over two years, fund networking visits between regions, and publish research papers and policy briefs.

A large two-year training programme for DLA and the Danish environmental agency Danced was completed in 2001, under the title *The integration of environmental planning into the land reform process*. A total of 672 participant training units were delivered across six training courses, resulting in the training of over 100 individuals in various aspects of this topic. Independent evaluations of the quality of the training were highly complimentary. Another successful training event organised by PLAAS was a one-week short course on *Governance and CBNRM*, run in collaboration with the Centre for Applied Social Sciences (CASS) at the University of Zimbabwe. A total of 34 participants from nine countries attended.

A key factor in the high levels of productivity achieved by PLAAS staff is the number of successful partnerships with other institutions – at local, national, regional and international levels. At UWC we work closely with the Public Health Programme, the Department of Anthropology and Sociology, the Law Faculty, the History Department, the School of Government and the Institute of Social Development. More widely, collaborative ventures include partners at the universities of Cape Town and Stellenbosch, the Legal Resources Centre, Surplus People Project, the Centre for Rural Legal Studies (CRLS), the National Land Committee, CASS, the World Conservation Union (IUCN) office in Mozambique, Eduardo Mondlane University in Maputo, the Institute for Development Studies (IDS) at the University of Sussex, the Institute for Development Policy and Management (IDPM) at the University of Manchester, the Overseas Development Institute (ODI) in London, Noragric at the Agricultural University of Norway, the School of Fisheries Science at the University of Tromsø, and the Department of Administration and Organisation at the University of Bergen.

The organisational change process we carried through in 2001 was extremely challenging and time-consuming, but this did not mean any relief from the pressure to produce research findings and to disseminate them. It is a tribute to the capabilities of PLAAS researchers that the year saw them continuing to produce high-quality publications and other project outputs. These are detailed in the rest of this report. In their efforts research staff were provided with excellent back-up and support by a dedicated team of administrative staff. PLAAS itself published four research reports, five occasional papers, two regional newsletters, and five policy briefs.

It is a pleasure and a privilege to act as Director of a programme staffed by such creative, hardworking and committed staff.

## **2 Staffing**

PLAAS employed 18 staff members during 2001:

### **Director**

- Prof Ben Cousins

### **Research and academic staff**

- Fadeela Ally (Researcher)
- Dr Cobus de Swardt (Senior Researcher) (from October)
- Dr Andries du Toit (Senior Researcher)
- William Ellis (Researcher)
- Mafaniso Hara (Senior Researcher)
- Moenieba Isaacs (Researcher)

- Thembela Kepe (Senior Researcher)
- Edward Lahiff (Senior Researcher)
- Phinda Ndabula (Researcher)
- Lungisile Ntsebeza (Senior Researcher)
- Zolile Ntshona (Researcher)
- Webster Whande (Network Co-ordinator) (from March)

#### **Administrative staff**

- Ursula Arends (Administrator)
- Natasha Emmett (Admin Manager)
- Bealah Jacobs (Admin Assistant)
- Edgar Joshua (Finance Manager)
- Vivian Magerman (Secretary/Receptionist)

### **3 Funding**

PLAAS received over R9 million in funding during 2001 from a variety of sources. The main donors and partners were:

- Centre for Rural Legal Studies – R189 515
- Department of Environmental Affairs and Tourism, Branch: Marine and Coastal Management – R280 000
- Ford Foundation – R5 215 959
- Institute of Development Studies, University of Sussex – R497 242
- International Development Research Centre – R533 108
- Liberty Life Foundation – R120 000
- Norwegian Council of Universities Committee for Development Research and Education (NUFU), via University of Tromsø – R321 937
- Norwegian Embassy, via the Norwegian Institute for Human Rights (NIHR) – R918 902
- TRANSFORM (Training and Support for Natural Resource Management), a Gesellschaft für Technische Zusammenarbeit (GTZ) programme – R66 071
- University of Bergen – R209 238
- University of Manchester – R611 918
- World Fish Centre (ICLARM) – R118 082.

### **4 Research**

During the year under review, four research projects were completed, eight projects were in progress, and three new projects were initiated.

#### ***Completed research projects***

##### **Tenure security, environment and economic development on the Wild Coast**

Thembela Kepe finalised and wrote up his in-depth research on resource tenure, the composition of rural livelihoods and the impact of the Wild Coast Spatial Development Initiative (SDI) on livelihoods in Mkambati, Port St Johns and Magwa. This research contributed to Kepe's ongoing PhD in Development Studies at UWC, and a PLAAS research report was published detailing the research findings. The project was funded by IDRC.

**Labour process, agrarian reform and informal institutions on Western Cape fruit farms**

In 2001, Andries du Toit and Fadeela Ally completed the third phase of this project, funded by the Land Bank of South Africa. The study focused on how increasing pressures for international competitiveness impact on the strategies and institutions, both formal and informal, of farm labour and management on fruit-growing enterprises in the Ceres Valley. The second phase, completed in 1999, focused on detailed case studies of different 'farming styles' in the context of increasing integration into global agro-food networks. The third phase involved detailed research (focus groups and participant observation) of the labour process on two deciduous fruit farms in the area.

**Global change and subsistence rangelands in southern Africa**

PLAAS participated in a multi-disciplinary research project, in close collaboration with the National Botanical Institute (NBI), which ended in 2001. The project analysed the dynamic relationships between rangeland state and rural livelihoods and identified policy options and interventions to optimise the welfare of range communities while maintaining rangeland productivity and ecological integrity. Research was carried out over a three-year period by multidisciplinary teams from southern African and European universities in field sites in Lesotho, Botswana and South Africa. The South African field site was Paulshoek village in the Leliefontein area of Namaqualand, where the research was co-ordinated by the NBI. This project was funded by the European Union.

**The Ethical Trade Initiative's South African wine industry pilot: Lessons and implications**

The Ethical Trade Initiative (ETI) is an international alliance of companies, NGOs, and trade union organisations committed to working together to identify and promote ethical trade based on good labour standards, business ethics and corporate responsibility, promotion of worker rights and human rights in general. In employment, ethical business includes working towards the ending of child labour, forced labour, and sweatshops, looking at health and safety, labour conditions and labour rights. In 2001 PLAAS, in collaboration with the Centre for Rural Legal Studies, completed a study to situate the ETI in the broader framework of fair trade initiatives and to highlight lessons learnt from its pilot programme in the South African wine industry. Andries du Toit was the project manager and continues to be the co-ordinator of the ETI inspection team. He published an occasional paper and a policy brief on these issues in 2001.

**Ongoing research****Community-based natural resource management in southern Africa: A regional programme of analysis and communication**

PLAAS, in conjunction with CASS, initiated this southern Africa-wide programme of research and communication on a key policy issue: how natural resources can be used and managed sustainably through group-based institutions and decision making. The programme seeks to undertake a systematic comparative analysis of the opportunities and constraints of CBNRM across the various sub-sectors, and draw out lessons for policy and practice. This involves comparative analysis of existing research reports and secondary data, and communication through an e-mail discussion forum, newsletters, publications and annual workshops. At the third regional workshop held in Maputo in October 2001, various papers were presented on the theme for the year – traditional leadership and CBNRM. During 2001, two issues of the newsletter *Commons Southern Africa* were produced and widely disseminated, and four CBNRM-related occasional papers were published. The network was jointly co-ordinated by Webster Whande of PLAAS and two co-ordinators based at CASS – Dr Patrick Mamimine and Dr Ignatius Mberengwa. This project is co-funded by Ford Foundation and IDRC.

**Management of community-based fisheries in the Western and Eastern Cape**

This project is located in the CBNRM Unit of PLAAS and is funded by NUFU. Moenieba Isaacs is the lead researcher, working under the supervision of Prof Bjørn Hersoug of the University of Tromsø in Norway. The project is investigating how effective the implementation of the Marine Living Resources Act of 1998 has been in the Western Cape and Eastern Cape, and how conflicts over access to scarce marine resources are managed and resolved. Isaacs is undertaking in-depth research in four field sites. She is registered for a PhD in the School of Government. In 2001 an occasional paper on aspects of this research by Isaacs and Hersoug was published by PLAAS.

**Governance and trust relations in community-based natural resource management**

This project is located within a broader collaborative research programme on the administration of trust relations between state and society which is being undertaken by the School of Government and the University of Bergen in Norway, funded by NUFU. The PLAAS project focuses on power, identity and governance issues in rural field sites where there has been significant state intervention in the areas of development, conservation and natural resource management, and where communities have recently won back their land through the land claims process. The tension between state discourses on governance and democracy and local discourses on tradition, culture and community is a central part of the analysis. William Ellis is undertaking a case study of the ≠Khomani San land claim in the Northern Cape, and is registered for a PhD in Anthropology at UWC. He is supervised by his co-researcher in the project, Dr Steven Robins of the Department of Anthropology and Sociology at UWC. Both work closely with Dr Thorvald Gran of the Department of Administration and Organisation at the University of Bergen in Norway. In 2001, a paper by Ellis on Bushman identity was published in a book by the Centre for African Studies at the University of Edinburgh.

**Rural governance, land rights and sustainable livelihoods in South Africa: Policies and their delivery**

This project investigates the implementation of policies in respect of land tenure reform, local government reform and rural development aimed at creating sustainable livelihoods. The lead researcher is Lungisile Ntsebeza. There is a particular emphasis on the controversial issues of the role of traditional authorities, and the multiple and overlapping jurisdictions of diverse institutions in these areas. The project aims to provide the government with detailed feedback about the overall coherence of its policy frameworks, the feasibility of the programmes derived from these frameworks, problems encountered in implementation, and how these obstacles may be overcome. Ntsebeza is also registered for a PhD in Sociology at Rhodes University. The project is funded by the Swiss Agency for Development Co-operation (SDC).

**Human rights and governance in South Africa's land and agrarian reform**

This programme involves close collaboration between PLAAS and Noragric. It involves staff exchange visits and collaborative research, as well as research and study grants to two students – one Norwegian and one South African – to engage in applied research on various aspects of land and agrarian reform. Poul Wisborg of Noragric is registered for a PhD on human rights and land tenure reform in South Africa and is engaged in fieldwork in Namaqualand, Northern Cape. Phinda Ndabula is registered for an MPhil at UWC and is engaged in fieldwork in Clarens and Bethlehem in the Free State on commonage projects and institutional arrangements for the management of natural resources. In 2001 an occasional paper on land reform in Namaqualand and a policy brief on sustainable development were published by PLAAS. The project is funded by the Norwegian Embassy and administered by the Norwegian Institute for Human Rights at the University of Oslo.

**Sustainable livelihoods in southern Africa: Institutions, governance and policy processes**

A sustainable livelihoods approach to development requires new ways of thinking about institutional and organisational arrangements, as well as new ways of thinking about policy processes. This research programme explores the challenges of institutional, organisational and policy reform around land, water and wild resources in particular locations in southern Africa. Case study sites are Zambezia in Mozambique, the Eastern Cape in South Africa and the lowveld area of south-east Zimbabwe. This three-year programme began in April 2000, is funded by the United Kingdom's Department of International Development (DFID) and is co-ordinated by IDS, in co-operation with researchers from ODI, IUCN Mozambique, Eduardo Mondlane University in Mozambique, the University of Zimbabwe and PLAAS. Dr Edward Lahiff, together with Zolile Ntshona, is responsible for the South African component of the programme. In 2001 three research briefings were published on the Wild Coast research.

**National programme on coastal and fisheries co-management**

This programme seeks to provide support to initiatives and projects which are investigating and implementing community-government co-management arrangements in relation to coastal and fisheries resources. It further seeks to promote active co-operation between such initiatives and provide facilitation, capacity building and other developmental support to such projects. The aim is to inform policy, improve sustainable use and management of coastal resources, foster co-operation between communities and government agencies, as well as provide empowerment and economic development opportunities to historically disadvantaged coastal communities. This project is funded under a South African-Norwegian bilateral co-operation agreement, and is led by Mafa Hara. The implementing agency is the Branch: Marine and Coastal Management in the Department of Environmental Affairs and Tourism. The executing agencies are the Environmental Evaluation Unit at the University of Cape Town and PLAAS who have subcontracted aspects of the work to regional service providers – the KwaZulu-Natal Department of Wildlife, Rhodes University (Eastern Cape), and Eco Africa (Northern Cape).

**Chronic poverty and development policy**

This project is being conducted in collaboration with IDPM other research units in the UK and in Sri Lanka, India, Bangladesh and Uganda. It focuses on the chronic poor whose deprivation is sustained over many years and often carried from one generation to the next. This group includes those living in marginal rural areas, the disabled, the elderly, child-headed 'households', the displaced and refugees, and people experiencing social discrimination in its many and varied forms. Research explores both the condition of chronic poverty and appropriate development policies to address the needs of the chronically poor. Field research of the South African component has been undertaken or is planned in rural areas (for example, Mt Frere and Xhalanga districts in the Eastern Cape and Ceres in the Western Cape) as well as in urban areas (for example, Khayelitsha in Cape Town). The researchers at PLAAS are Cobus de Swardt, Andries du Toit and Fadeela Ally. Collaborating institutions include the School of Public Health at UWC, the Medical Research Council, the Eastern Cape Department of Health and the World Health Organisation. A key output in 2001 was the publication of a study of the incidence and nature of chronic policy and development policy in South Africa. The research, which began in 2000, is funded by DFID and will take place over five years.

**Future research****Evaluating land and agrarian reform in South Africa**

Land reform is a key component of the government's efforts to redress apartheid injustices and to alleviate rural poverty. Progress has been made since 1994 on policy development and delivery

mechanisms, and some land has been transferred. However, there is intense debate about the need to speed up delivery of land through the restitution and redistribution programmes, to secure tenure rights for farm dwellers and people in communal areas, and to ensure that land reform generates sustainable livelihoods for rural people. This research programme seeks to evaluate the implementation of land and agrarian reform policies in South Africa, to stimulate debate, to generate a vision of a sustainable and equitable land and agrarian dispensation, and to formulate specific policy proposals.

### **Pan African Programme on Land and Resource Rights (PAPLRR)**

Across Africa the land and resource rights of the poor are threatened by inappropriate policies and institutions (including global treaties); unequal social, political and economic relations; the actions of powerfully vested interests on local, national and international level; and the weakness of grassroots organisations. PAPLRR will aim to develop and articulate a Pan-African voice on land and resource rights, policies and advocacy, as well as to engage with other stakeholders at regional and international level.

### **Promoting common property in Africa: Networks for influencing policy and governance of natural resources (Co-Govern)**

Research has proved that policies on common property resource management in Africa are shaped as much by political expediency as by technical considerations. Despite a large body of evidence of the economic, social and ecological value of communal tenure systems, policies are still being made to either privatise the commons or to keep them under state control. Co-Govern will bring together African researchers and professionals working on resource tenure issues to engage in exchange, dialogue and to share practical experience. The purpose of this is to generate clear options for improving policy on common property resource management on the continent.

## **5 PLAAS publications in 2001**

### **Chronic poverty and development policy series**

Aliber, M. 2001. *Study of the incidence and nature of chronic poverty and development policy in South Africa: An overview*. Cape Town: PLAAS. (Chronic poverty and development policy series; no. 1.)

### **Commons Southern Africa newsletter**

Volume 3, issues 1 and 2.

### **Commons southern Africa occasional paper series**

Hamudikuwanda, H, Marovinidze, K & Mugabe, P. 2001. *A comparison of government of some community-based woodland and wetland projects with grazing schemes in Masvingo Province, Zimbabwe*. Harare/Cape Town: CASS/PLAAS. (Commons southern Africa occasional paper; no. 1.)

Mugabe, P, Hamudikuwanda, H & Marovinidze, K. 2001. *Governance of grazing lands and schemes in Zimbabwe with emphasis on schemes in Masvingo Province*. Harare/Cape Town: CASS/PLAAS. (Commons southern Africa occasional paper; no. 2.)

Mohamed, N. 2001. *Co-governing natural resources in southern Africa: Lessons from fisheries co-management, Malawi, and conservation co-management, South Africa*. Harare/Cape Town: CASS/PLAAS. (Commons southern Africa occasional paper; no. 4.)

Chikozho, C. 2001. *Towards community-based natural resource management in the water sector: An analysis of legislative changes made under South African and Zimbabwean water reforms*. Harare/Cape Town: CASS/PLAAS. (Commons southern Africa occasional paper; no. 6.)

#### **Land reform and agrarian change in southern Africa: occasional paper series**

Rohde, R, Benjaminsen, T & Hoffmann, T. 2001. *Land reform in Namaqualand: Poverty alleviation, stepping stones and 'economic units'*. Cape Town: PLAAS. (Land reform and agrarian change in southern Africa occasional paper; no. 16.)

Du Toit, A. 2001. *Globalising ethics: A case study of the social technologies of private regulation in the South African wine industry*. Cape Town: PLAAS. (Land reform and agrarian change in southern Africa occasional paper; no. 17.)

Hersoug, B & Isaacs, M. 2001. *'It's all about money!': Implementation of South Africa's new fisheries policy*. Cape Town: PLAAS. (Land reform and agrarian change in southern Africa occasional paper; no. 18.)

#### **ODI Natural Resource Perspectives series**

Issues co-published with PLAAS in the year under review were:

Kepe, T, Ntsebeza, L & Pithers, L. 2001. *Agro-tourism Spatial Development Initiatives in South Africa: Are they enhancing rural livelihoods?* London: Overseas Development Institute. (Natural Resource Perspective; no. 65.)

Du Toit, A. 2001. *Ethical trading: A force for improvement, or corporate whitewash?* London: Overseas Development Institute. (Natural Resource Perspective; no. 71.)

#### **Policy brief series: Debating land reform and rural development**

Lahiff, E. 2001. *Land reform in South Africa: Is it meeting the challenge?* Cape Town: PLAAS. (Policy brief; no. 1.)

Turner, S. 2001. *Sustainable development: What's land got to do with it?* Cape Town: PLAAS. (Policy brief; no. 2.)

#### **Research reports**

Turner, S & Meer, S. 2001. *Conservation by the people in South Africa: Findings from TRANSFORM monitoring and evaluation, 1999*. Cape Town: PLAAS. (Research report; no. 7.)

Kepe, T. 2001. *Waking up from the dream: The pitfalls of 'fast track' development on the Wild Coast of South Africa*. Cape Town: PLAAS. (Research report; no. 8.)

Claassens, A. 2001. *'It is not easy to challenge a chief': Lessons from Rakgwadi*. Cape Town: PLAAS. (Research report; no. 9.)

#### **Sustainable Livelihoods in Southern Africa research briefing series**

Ntshona, Z & Lahiff, E. 2001. *Natural resources and sustainable livelihoods in South Africa: Policy and institutional framework*. Cape Town: PLAAS.

Lahiff, E & Scoones, I. 2001. *The politics of land reform in southern Africa*. Cape Town: PLAAS.

## 6 Publications by PLAAS staff in 2001

### Ben Cousins

Uncertainty and institutional design: Proposals for tenure reform in South Africa. *IDS Bulletin*, 32(4):54–63.

(with Edward Lahiff) The land crisis in Zimbabwe viewed from south of the Limpopo. *Journal of Agrarian Change*, 1(4):652–66.

(with Thembela Kepe and Stephen Turner) Resource tenure and power relations in community wildlife: The case of Mkambati area, South Africa. *Society and Natural Resources*, 14(10):911–25.

(with Charles M Shackleton and Sheona E Shackleton) The role of land-based strategies in rural livelihoods: The contribution of arable production, animal husbandry and natural resource harvesting in communal areas in South Africa. *Development Southern Africa*, 18(5):581–604.

Sing a song of sixpence, but what is in the pie? *Land and Rural Digest*, 17:42. March/April 2001.

There is a way to make land policies work for the landless. *Sunday Independent*, 5 August 2001.

A return to the apartheid era? *Mail & Guardian*, 23 November 2001.

### Andries du Toit

*Ethical trading: A force for improvement, or corporate whitewash?* London: Overseas Development Institute. (Natural Resource Perspective; no. 71.)

*Globalising ethics: A case study of the social technologies of private regulation in the South African wine industry.* Cape Town: PLAAS. (Land reform and agrarian change in southern Africa occasional paper; no. 17.)

*Can ethical trade help South African farm workers? Private sector self-regulation, export agriculture and equitable change in the Western Cape.* Stellenbosch: Centre for Rural Legal Studies.

*The externalization and casualization of farm labour in Western Cape horticulture: A survey of patterns in the agricultural labour market in key Western Cape districts, and their implications for employment justice.* Stellenbosch: Centre for Rural Legal Studies.

‘Mbeki can give you a job’: Casualization, outsourcing and externalisation in Western Cape horticulture. *South African Labour Bulletin*, 25(6).

### William Ellis

Bushman identity, a land claim and the three agendas, in *Africa’s indigenous peoples: ‘First peoples’ or ‘marginalized minorities’?* edited by A Barnard & J Kenrick. Edinburgh: Centre for African Studies, University of Edinburgh.

### Mafa Hara

Could co-management provide a solution to the problems of artisanal fisheries management on the Southeast Arm of Lake Malawi? (PhD thesis, UWC).

Could marine resources provide a short-term solution to declining fish supply in SADC inland countries? The case of horse mackerel. *Food Policy*, 26:11–34.

**Moenieba Isaacs**

Subsistence fishing in South Africa: Social policy or commercial micro-enterprise? *Commons Southern Africa*, 3(2):20–2.

(with Bjørn Hersoug) *'It's all about money!': Implementation of South Africa's new fisheries policy*. Cape Town: PLAAS. (Land reform and agrarian change in southern Africa occasional paper; no. 18.)

**Thembele Kepe**

*Waking up from the dream: The pitfalls of 'fast track' development on the Wild Coast of South Africa*. Cape Town: PLAAS. (Research report; no. 8.)

Tourism, protected areas and development in South Africa: Views of visitors to Mkambati Nature Reserve. *South African Journal of Wildlife Research*, 31(3&4):155–9.

(with Ben Cousins and Stephen Turner) Resource tenure and power relations in community wildlife: The case of Mkambati area, South Africa. *Society & Natural Resources*, 14(10):911–25.

Clearing the ground in the Spatial Development Initiatives (SDIs): Analysing 'process' on South Africa's Wild Coast. *Development Southern Africa*, 18(3):279–93.

(With Lungisile Ntsebeza and Linda Pithers) *Agro-tourism Spatial Development Initiatives in South Africa: Are they enhancing rural livelihoods?* London: Overseas Development Institute. (Natural Resource Perspective; no. 65.)

**Edward Lahiff**

(With Ian Scoones) *The politics of land reform in southern Africa*. Cape Town: PLAAS. (Sustainable Livelihoods in Southern Africa research briefing.)

(With Zolile Ntshona) *Natural resources and sustainable livelihoods in South Africa: Policy and institutional framework*. Cape Town: PLAAS. (Sustainable Livelihoods in Southern Africa research briefing.)

(With Zolile Ntshona) *Natural resources and sustainable livelihoods in South Africa: Mdudwa Village study*. Cape Town: PLAAS. (Sustainable Livelihoods in Southern Africa research briefing.)

*Land reform in South Africa: Is it meeting the challenge?* Cape Town: PLAAS. (Policy brief; no. 1.)

(With Ben Cousins) The land crisis in Zimbabwe viewed from south of the Limpopo. *Journal of Agrarian Change*, 1(4).

**Lungisile Ntsebeza**

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**Zolile Ntshona**

(With Edward Lahiff) *Natural resources and sustainable livelihoods in South Africa: Policy and institutional framework*. Cape Town: PLAAS. (Sustainable Livelihoods in Southern Africa research briefing.)

(With Edward Lahiff) *Natural resources and sustainable livelihoods in South Africa: Mdudwa Village study*. Cape Town: PLAAS. (Sustainable Livelihoods in Southern Africa research briefing.)

**7 Training courses**

In 2001 PLAAS, in association with Rick de Satgé of Developmental Services, continued to offer short course training to government and other agencies aiming to equip their staff with the conceptual and analytical skills needed for effective implementation of land and agrarian reform programmes. Evaluations from participants continued to be positive.

**Integrating environmental planning into land reform processes**

This Department of Land Affairs/Danish Co-operation for Environment and Development (Danced) training programme, which was co-ordinated by Rick de Satgé from its inception in 1999, came to an end in June 2001. The course was developed and delivered by PLAAS in partnership with Common Ground Consulting, the Rural Action Committee (Trac), and featured specialist inputs from the academic, government and private sectors. Over the life of this project, a total of 672 participant training units were delivered across six training courses to over 150 individuals.

**Governance in community based natural resource management**

Webster Whande and Rick de Satgé designed and facilitated this five-day course for CBNRM practitioners from South Africa, Namibia, Botswana, Zimbabwe, Lesotho and Mozambique in association with IUCN and the Centre for Applied Social Studies at the University of Zimbabwe.

The course was divided into four components. Component 1 introduced the theory and practice of CBNRM and drew on a range of case studies from the fisheries, forestry and wildlife sectors to highlight governance dimensions of CBNRM. Component 2 drew on case studies to examine key concepts and their practical application. Component 3 focused on key trends emerging across the region while component 4 provided a practical guide to the planning and implementation of CBNRM agreements. The course drew on a wide range of resource persons and made good use of the expertise of PLAAS staff including Ben Cousins, Mafa Hara, Lungisile Ntsebeza and Phinda Ndabula.

**8 Teaching**

Our long-awaited post-graduate teaching programme on land and agrarian studies began in 2001 under the direction of Edward Lahiff. The first Post-Graduate Diploma in Land and Agrarian Studies drew twelve students, eleven of whom completed the course. Three qualified to go on to the MPhil, which will be offered for the first time in 2002. The teaching programme is carried out in collaboration with a number of other partners, including include the History Department and Faculty of Law at UWC, the Department of History at the University of Cape Town, the departments of History and Agricultural Economics at the University of Stellenbosch, and the Legal Resources Centre. The course included students from Tanzania and Namibia, and its growing profile in the sector (both nationally and regionally) prompted a large number of enquiries over the course of the year.

In 2001, Andries du Toit facilitated a 'globalisation and farm labour' reading group with the Women on Farms Project (WFP). Mafa Hara and Moenieba Isaacs both taught on southern African resource management in the Masters of Public Administration course, UWC. In addition Isaacs taught on the International Fisheries Masters at the University of Tromsø. William Ellis taught a course for second-year anthropology and sociology students at UWC with Dr Stephen Robins entitled 'people and the land'. Andries du Toit, Ben Cousins, Mafa Hara, Moenieba Isaacs, Thembela Kepe, Edward Lahiff, Phinda Ndabula and Webster Whande taught on the rural development module of the Honours in Development Studies course at UWC. Ben Cousins co-taught a module on the management of rural development for the School of Government's post-graduate programme.

## **9 Visiting fellowships**

Lungisile Ntsebeza was a research associate at the Institute of International Studies, University of California, Berkeley, Phinda Ndabula visited Noragric at the Agricultural University of Norway, and Moenieba Isaacs was a visiting researcher at the University of Tromsø.

## **10 Research workshops, seminars and presentations**

### ***Workshops***

PLAAS, together with CASS, co-hosted the third regional CBNRM project workshop in Maputo at which various papers were presented on the governance aspects of CBNRM in southern Africa. Andries du Toit presented a workshop on global agro-food restructuring and labour trends in the Western Cape for WFP, another for WFP farm community development committees on 'the farm in the wider world', a third on casualisation and labour trends in the Western Cape agricultural labour market for CRLS, and a fourth workshop for role players in the industry on ensuring sustainable tenure security for farm workers. Moenieba Isaacs assisted in organising the fisheries management workshop hosted by The World Fish Center (ICLARM) and IFM (Department of Fisheries and Marine Biology, University of Bergen) at UWC in March 2001.

### ***Seminars***

PLAAS hosted the following seminars in 2001:

- Dr Jesse Ribot, World Resources Institute: 'Washington rethinking the social relations of natural resource use: from "poverty rights" to "access" (29 March).
- Patricia Kameri-Mbote, African Centre for Technology Studies, Kenya. 'Ecological sources of conflict in east Africa' (13 June).
- Richard Diggle, WILD project, Namibia: 'Experiences of Community Based Natural Resource Management in Caprivi Strip, Namibia' (20 September).
- Edward Lahiff, PLAAS: 'Land reform in South Africa: Is it meeting the challenge?' (27 September).
- Peter Gibbon, Centre for Development Research: 'Global commodity chain analysis and agro-commodities: Implications for small farms in sub-Saharan Africa' (2 November).

### ***Presentations***

#### **Ben Cousins**

'The politics of rights-based land reform in South Africa'. Workshop for land reform lawyers in southern Africa. Legal Resources Centre, Robben Island, February 2001.

‘Land tenure reform and CBNRM’. Workshop on ‘Where is CBNRM in southern Africa headed?’, PLAAS and IDRC, Cape Town, May 2001.

‘Where is land reform in South Africa headed? Lessons from Zimbabwe’. Annual general meeting of the Surplus People Project, Cape Town, June 2001.

‘Rural poverty, livelihoods and the environment’. Roundtable on ‘Poverty and the Environment’, Department of Environmental Affairs and Tourism, Johannesburg, June 2001.

‘The Zimbabwe crisis: A regional perspective’. Conference on ‘The Zimbabwe Crisis: Land, Politics, and Aid’, Centre for Development Research, Copenhagen, September 2001.

‘Not rural development, but agrarian reform: Beyond the neo-liberal agenda’. Paper presented to the National Land Tenure Conference ‘Finding solutions, securing rights’, organised by the Department of Land Affairs, International Convention Centre, Durban, 26–30 November 2001.

### **Andries du Toit**

‘Globalizing ethics: Agrofood re-regulation, the technologies of ethics and North-South engagement: A South African wine industry case study.’ Paper presented to the Conference of the Agriculture, Food and Human Values Society/Association for the Study of Food and Society, 7–10 June 2001, Minneapolis, USA.

(with Joachim Ewert) ‘Myths of globalization: Private regulation and farm worker livelihoods on Western Cape farms.’ Paper prepared for the Centre for Rural Legal Studies Conference on International Agricultural Trade and Rural Livelihoods, 9–11 October 2001.

### **William Ellis**

‘Discourses of authenticity among the San of the southern Kalahari.’ Presentation to the UWC Department of Anthropology and Sociology, August 2001.

‘Reflexive notes on research in the southern Kalahari: Negotiation and exchange.’ Presentation to the Department of Cultural and Media Studies, University of Natal, Durban, November 2001.

‘Challenges for the ≠Khomani CPA: Reflections from the field.’ Presentation to the Admin SA project annual meeting, February 2001.

### **Mafa Hara**

(with Moenieba Isaacs) ‘Developing a framework for quantifying “transformation” in the South African fishing industry.’ Paper presented at the ‘People and the Sea’ Conference, 30 August–1 September 2001, Amsterdam.

### **Moenieba Isaacs**

(with Mafa Hara) ‘Developing a framework for quantifying “transformation” in the South African fishing industry.’ Paper presented at the ‘People and the Sea’ Conference, 30 August–1 September 2001, Amsterdam.

### **Thembela Kepe**

‘Waking up from the dream: Challenges to development in the Wild Coast.’ Presentation to a provincial workshop to report policy findings from an IDRC-funded three-year study on development in the Wild Coast, May 2001.

**Edward Lahiff**

‘Land reform in South Africa: Is it meeting the challenge?’ PLAAS seminar, 27 September 2001.

‘Implementation systems for effective tenure reform’. Paper presented to the National Land Tenure Conference ‘Finding solutions, securing rights’, organised by the Department of Land Affairs, International Convention Centre, Durban, 26–30 November 2001.

**Lungisile Ntsebeza**

‘Land allocation in South Africa’s former bantustans with specific reference to the role of traditional authorities’. Research paper prepared for the Mweleko waNGO (Mwengo) Land Project in Harare, Zimbabwe.

‘Local government, power and natural resources: A perspective from the rural areas of South Africa’s former bantustans’. Paper presented to the World Resources Institute ‘Accountability, decentralisation and the environment: Local democracy and natural resources in Sub-Saharan Africa’ workshop, Cape Town, 15–19 October 2001.

‘Land rights and decentralisation: Rural tenure reform in the South Africa’s former bantustans’. Paper presented to the National Land Tenure Conference ‘Finding solutions, securing rights’, organised by the Department of Land Affairs, International Convention Centre, Durban, 26–30 November 2001.

**11 Policy engagement**

Since 1995 PLAAS researchers have engaged with policy processors as advisors to national and provincial government departments, as consultants in design or facilitation of programmes or projects, as reviewers or evaluators, and as facilitators of policy workshops. In 2001, Lungisile Ntsebeza, Edward Lahiff, Ben Cousins, Thembela Kepe, William Ellis, Andries du Toit and Fadeela Ally attended the 2001 National Conference on Land Tenure Reform convened by DLA where they presented papers, facilitated sessions and participated in debates. Ben Cousins, Edward Lahiff and Lungisile Ntsebeza continued to contribute to critiques of DLA’s Land Redistribution and Agricultural Development Programme. Andries du Toit and Fadeela Ally worked with various interest groups to develop policy stances on a statutory minimum wage for agricultural workers. PLAAS played an active role in the activities of the Western Cape Alliance for Land and Agrarian Reform, a grouping of civil society organisations in the province. In 2001 Andries du Toit continued to act as the co-ordinator of the drafting team for Agri-Wescape’s Code of Conduct for Agriculture. During 2001 Fadeela Ally provided research support to the Department of Trade and Industry’s Workplace Challenge project, an initiative which concerns negotiated workplace change in the fruit packaging industry.

**12 Institutional linkages**

PLAAS maintained close working relationships with the Centre for Development Co-operation Services (CDCS) at the Vrije Universiteit, Amsterdam, and with the Environment Group at the Institute for Development Studies at the University of Sussex. Collaborative research arrangements with the University of Tromsø and the University of Bergen were actively pursued, and the partnership between PLAAS and Noragric at the Agricultural University of Norway became firmly established. Through the Sustainable Livelihoods in Southern Africa programme, new links were established with IDS, ODI, IUCN Mozambique, Eduardo Mondlane University in Mozambique and the University of Zimbabwe. ODI published two more papers jointly with PLAAS in its Natural Resource Perspective series. Nationally, co-operation continued with the National Land Committee and its affiliates, the Surplus People Project and the Centre for Rural Legal Studies, as well as with

DLA which sent staff to participate in the 'Integrating environmental planning into land reform processes' training course.

### **13 Academic, community and public body memberships**

#### **Ben Cousins**

- Member of the UWC Senate
- Member of the School of Government board
- Trustee of the Cape Land Development Trust
- Member of the steering committee, Legal Entity Assessment Project
- Member of the steering committee, CASS-PLAAS regional programme on CBNRM in southern Africa
- Member of the conference steering committee, International Association for the Study of Common Property (IASCP) 2002 Conference in Zimbabwe.

#### **Andries du Toit**

- Member of the task team, Farm Worker Coalition on a Sectoral Determination for Agriculture
- Member of the interim committee, Ethical Trade Forum
- Forum member and drafting task team on a code of conduct for agriculture in the Western Cape.

#### **Mafa Hara**

- Member of the International Association for the Study of Common Property
- Member of the International Institute for Fisheries Economic and Trade
- Member of the Fisheries Society of Africa.

#### **Thembele Kepe**

- Trustee of the Biowatch Trust.
- Member of the advisory panel on the United Nations Development Programme South Africa Human Development Report for 2002.

#### **Lungisile Ntsebeza**

- Trustee of the Health Care Trust (Western Cape).
- Trustee of the Trust for Community Outreach and Education.
- Ministerial appointment to the Board of the Medical and Dental Professional Board, elected to the Education Committee.
- Trustee of the Transkei Land and Service Organisation (Tralso).