
Programme for Land and Agrarian Studies (PLAAS)
School of Government
University of the Western Cape

Annual report 2004

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1 Director's report

Research and training: The wider context

The wider context of our research and training, and the ultimate rationale for establishing and maintaining a centre such as PLAAS, is the key challenge of deeply entrenched poverty, as well as the inequality to which it is inextricably linked. A majority of citizens in South Africa, as in the wider southern African region, are subject to an on-going crisis of livelihood vulnerability, exacerbated by a raging HIV/Aids pandemic. These realities tend to empty formal democracy of substantive content.

Poverty and vulnerability are deepest in rural areas where the majority of the region's population still lives. The greatest concentrations of such poverty are in those areas previously designated exclusively for African settlement, the former 'native reserves', but poverty is also widespread in the commercial farming sector. This sector has always paid extremely low wages, but has been shedding jobs steadily for the past decade, and what jobs survive are largely casual or seasonal in character. Poverty in both contexts has its origins in colonial policies of land acquisition, settlement and economic development that dispossessed the indigenous majority of their land and created dual and highly unequal political, social, legal and economic regimes. A similar legacy is found in coastal communities in relation to unequal access to marine and coastal resources.

Contemporary rural poverty in southern Africa is thus rooted in an unresolved land question, in which the unequal distribution of land contributes to a dualistic and discriminatory agrarian structure dominated by a (mostly white) commercial farm sector. Linked to the land question is a structure of unequal access to natural resources, including fisheries, forests and wildlife. This is why policies to restructure access to land and natural resources have been put in place by all post-independence governments of the region, and why the failure of efforts to date to transform inherited patterns of ownership and production makes this a powerful symbol of incomplete transformation in society at large.

Urban poverty is also a massive problem, in part a legacy of the apartheid and colonial past, but also the result of persistently high levels of unemployment. It is exacerbated by the steady flow of people from rural to urban contexts in search of better livelihood opportunities. It is now becoming clear that urbanisation on its own is not a solution to poverty and vulnerability – burgeoning informal settlements surrounding towns and cities are characterised by chronic unemployment, crime, violence, food insecurity and disease.

In the post-liberation era only mixed success has been achieved in national programmes of rural development, land reform and community-based natural resource management (CBNRM). But the more favoured development strategies of encouraging export-led growth in manufacturing industries have not been any more successful in expanding employment and reducing poverty. There is thus an urgent need to reconsider the development orthodoxies that have dominated policy making over the past decade. 'Fundamental-applied' research¹ has a vital role to play in informing policy makers about the realities of rural and urban poverty, the changing character of livelihoods, and in drawing appropriate lessons from policies and programmes that have been implemented to date.

¹ Research that 'investigates problems within the context of application', and combines an element of 'curiosity research' with an element of 'application-oriented' research (David Cooper 2003 *Unlocking intellectual knowledge: Case studies of research centers/units at universities and technikons of the Western Cape*. Report submitted to the Trade and Industrial Policy Secretariat (TIPS)/ International Development Research Centre).

Part of the problem is a shortage of appropriate expertise in government and civil society organisations focused on development and poverty reduction. University-based ‘centres of excellence’ can play a part in enhancing the capacity of these organisations, through a combination of post-graduate, academic training and skills development through in-service, short-course training.

The challenge of sustainability

How sustainable are university-based centres and institutes whose primary functions are research and post-graduate training, but rely largely on external sources of funding? PLAAS experience suggests that their leadership, management and administration functions need to be relatively secure and stable, in order to provide a solid institutional base for project-based fund raising. Yet those projects are unable by themselves to cover all the costs of these functions.

The increasing number of such centres, in South Africa and elsewhere in the world, reflect some comparative advantages in the production of socially relevant, cutting-edge, ‘fundamental-applied’ research, over traditional academic research modes that are discipline and department-based (Cooper 2003:6–10). They also have the potential to create strong and mutually beneficial links between research and post-graduate training. But the operational realities of these new units have not yet been adequately recognised and accommodated by the policies, systems and procedures of their host universities, or indeed by national research funding strategies. This ‘structural chaos’ (Cooper 2003:5) poses a serious threat to the long-term survival of these units, and undermines efforts to make the new and the old modes of research and training complementary and mutually beneficial.

Current realities mean that sustaining an externally-funded unit is a difficult balancing act, with little in the way of a safety net. It involves reconciling a number of competing pressures and priorities: raising funds for new projects, recruiting (and retaining) high calibre researchers, to whom only short-term contracts can be offered, to produce high-quality research findings, according to demanding deadlines, that are relevant to the needs of the society and communicated to decision makers in accessible formats, but also published in accredited journals or books. At the same time, units must provide high quality teaching and supervision to post-graduate students, nurturing in particular the talents of those from historically disadvantaged backgrounds. They must also operate their own efficient, in-house administration system in parallel to that of the host institution. Project-related funds can contribute only a proportion of the central institutional costs of such units, and core funding is now extremely difficult to secure.

Some of these pressures are inherent in the character of such units, but there is little doubt that sustainability requires a greater degree of stability and security than obtains at present. System-wide changes in national and university policies and systems and new approaches to research funding are probably needed. In the meantime, centres such as PLAAS must strive to overcome the structural constraints as best they can. The support that we do receive from the university (and in particular our two university-supported posts and the high-quality offices we occupy) is enormously helpful, and we are deeply grateful for it.

A sustainability initiative launched in 2003 seeks to secure for PLAAS additional university posts, endowment grants, and an endowed chair, and some success has been achieved thus far. A notable achievement in 2004 was a contribution of R3 million to the PLAAS Endowment Fund by the Ford Foundation. This we will seek to add to in the course of 2005, the target being a total of R7 million. In addition, PLAAS was awarded a senior lectureship post by the university, and Dr Thembela Kepe was the successful applicant. Thembela was also appointed as PLAAS Deputy Director.

Illustrative of the difficulties inherent in reliance on project funding, there was a temporary hiatus in the flow of project funding in the second half of 2004. Three researchers engaged in short-term

consultancy or contract research for this period to secure their salaries without having to rely completely on PLAAS reserves. Unexpected benefits from this experience included researchers venturing into new sectors (such as forestry and local government) and gaining useful experience.

Also vital for sustainability is the 'inner strength' of a research centre. In 2004 PLAAS continued to address internal relationships, organisational culture, systems and procedures through an organisational development (OD) process. A grant from the Foundation for Human Rights assisted in securing the expert facilitation services of the Community Development Resources Association (CDRA), and a number of workshops were held throughout the year, culminating in a three-day strategic planning event. A key issue addressed in the OD process was how to strengthen internal support mechanisms for research staff, and young and relatively inexperienced researchers in particular.

Highlights of 2004

This report details the continued productivity of PLAAS researchers, who published 37 journal articles, book chapters, research reports, policy briefs and newspaper articles in 2004. They also presented a total of 67 papers at conferences, workshops and seminars. A new publication series launched in 2004 was a quarterly information bulletin on land reform, *Umhlaba Wethu*, which has been widely welcomed as a useful source of up-to-date information. The Pan-African Programme on Land and Resource Rights co-ordinated at PLAAS by Munyaradzi Saruchera was highly productive, publishing a high quality collection of papers and six policy briefs. Dr Andries du Toit's article in *Development and Change* on social exclusion discourse and poverty was widely praised.

Policy engagement took a wide variety of forms, including submissions to Parliament and commissioned work for the Department of Land Affairs and other government departments. PLAAS staff continued to be called upon to comment on key policy issues in the media. Fisheries researchers at PLAAS (Dr Mafa Hara and Dr Moenieba Isaacs) are receiving increasing recognition as leading social scientists in the sector, and are often called upon to contribute their insights to policy debates.

The PLAAS post-graduate teaching programme continues to recruit students from around the region, but slow rates of student throughput remains a problem we will have to seek innovative solutions to in coming years. Highlights of the PLAAS teaching programme in 2004 were the graduations of PLAAS staff members Moenieba Isaacs (PhD) and Webster Whande (MPhil), as well as the notable achievement of MPhil *cum laude* student Marc Wegerif in receiving the Division of Lifelong Learning award for the best graduate admitted to the university on the basis of recognition of prior learning. By the end of 2004 a total of six PhD students were registered at PLAAS.

The year 2005 sees PLAAS celebrating ten years of research, training and policy engagement in relation to land and agrarian reform, natural resource management, fisheries and chronic poverty. While doing so we will be reflecting on whether or not we live up to our mission statement, and debating what key issues we should focus on in the decade to come. I have every confidence that the talented and hardworking research and administrative staff currently employed at PLAAS will rise to this challenge.

2 Staffing

PLAAS employed a total of 24 staff members during 2004:

Director

- Prof Ben Cousins

Research and academic staff

- Dr Cobus de Swardt (Senior Researcher) (until April 2004)
- Dr Andries du Toit (Senior Researcher)
- Ruth Hall (Researcher)
- Dr Mafaniso Hara (Senior Researcher)
- Dr Moenieba Isaacs (Researcher)
- Dr Peter Jacobs (Researcher) (until January 2004)
- Dr Thembela Kepe (Senior Researcher)
- Karin Kleinbooi (Researcher) (from April 2004)
- Dr Edward Lahiff (Senior Researcher)
- Frank Matose (Senior Researcher) (from January 2004)
- Munyaradzi Saruchera (Researcher/Network Co-ordinator)
- Barbara Tapela (Researcher)
- Lungiswa Tsolekile (Researcher)
- Webster Whande (Researcher/Network Co-ordinator)

Administrative staff

- Ursula Arends (Administrative Manager)
- Rowena Christian (Administrator) (from October 2004)
- Lulekwa Gqiba (Administrator)
- Robertha Isaacs (Finance Assistant) (from July 2004)
- Bealah Jacobs (Administrator)
- Diana Josephus (Finance Assistant) (until June 2004)
- Edgar Joshua (Finance Manager)
- Priscilla-Anne Lewis (Administrator) (until July 2004)
- Vivian Magerman (Secretary/Receptionist)

Diversity profile of the Programme for Land and Agrarian Studies as at December 2004

	<i>Black</i>		<i>White</i>	
	<i>Female</i>	<i>Male</i>	<i>Female</i>	<i>Male</i>
Academic	4	5	1	3
Administrative	6	1	0	0
Total	10	6	1	3

As at December 2004, the majority of PLAAS staff (80%) were black, and 69% of researchers were black. In terms of gender, 55% of staff were women, but only 45% of researchers were women. There are ongoing attempts to recruit black female researchers, but this is not an easy task, probably due to the demanding character of rural field research.

3 Research and networking focus areas

This section contains details on the research programme currently being undertaken by PLAAS staff, within a range of projects and collaborative arrangements with diverse partners nationally, regionally and internationally. Brief summaries of each project under four focus areas list the objectives of the project, PLAAS staff members involved, partner organisations, and sources of funding.

Focus area: Land reform and rural livelihoods

Human Rights and Governance in South Africa's Land Reform

This is a programme of collaboration between PLAAS and Noragric, the Department of International Environment and Development Studies at the Norwegian University of Life Sciences, which was initiated in 1999. The programme seeks to develop a better understanding of key issues in South Africa's land and agrarian reform in South Africa and in Norway; to provide institutional support to PLAAS capacity-building efforts; to enable exchange visits between the partners to enhance research capacity and facilitate collaboration in research and training; and to provide study grants to students in PLAAS's post-graduate programme for research on land and agrarian reform in South Africa. The PLAAS component of the programme is co-ordinated by Dr Thembele Kepe, who is undertaking research on land and resource rights in the context of land use planning (with a particular focus on the Eastern Cape). This work has largely focused on the challenges of land reform in conservation areas, as well as the impact of natural resource management policies on rural livelihoods. Barbara Tapela of PLAAS is undertaking research on integrated rural development strategies, land and water rights and sustainable livelihoods. Ruth Hall of PLAAS is conducting research into the politics of land reform. The project is funded by the Norwegian Embassy and administered by the Norwegian Centre for Human Rights (NIHR) at the University of Oslo. The following PLAAS publications were produced in the year under review:

- Hall, R. *Land and agrarian reform in South Africa: A status report 2004*. (PLAAS research report; no. 20.)
- Hall, R & Lahiff, E. *Budgeting for land reform*. (PLAAS policy brief no. 13.)

Evaluating Land and Agrarian Reform in South Africa (ELARSA)

This research project sought to evaluate the implementation of land and agrarian reform policies in South Africa since 1994, to generate a vision of a sustainable and equitable land and agrarian dispensation, and to formulate specific policy proposals. The project was funded by the European Union through the Foundation for Human Rights. In early 2004, Ruth Hall and Peter Jacobs continued their programme of dissemination workshops in centres across the country to publicise the findings of the project as contained in the nine ELARSA publications produced in 2003, as well as two further publications produced in 2004:

- Bannister, S. *Rural settlement*. (PLAAS policy brief; no. 7.)
- Mayson, D. *Joint ventures*. (PLAAS policy brief; no. 8.)

The Dynamics of Poverty and Land Reform in Namaqualand

This three-year project commenced in 2003 to investigate rural livelihoods, poverty and the impact of land reform in the former 'coloured' reserves of Namaqualand in the Northern Cape. It is being undertaken in close collaboration with Noragric. Drs Espen Sjaarstad and Tor Arve Benjaminsen of Noragric are the lead researchers from Norway, and the PLAAS component is co-ordinated by Dr Edward Lahiff, with field research being undertaken by Karin Kleinbooi of PLAAS and Harry May of the Surplus People Project. Data is being collected at three levels. Firstly, key stakeholders are being surveyed to determine *de facto* rights of access on the ground. Secondly, households are being surveyed and to collect information on stock levels, wealth, farm production and participation in interest groups. The third level of investigation is about land-related conflicts in the region. The project is co-funded by the National Research Foundation and the Norwegian Research Council. During 2004, Karin Kleinbooi and Edward Lahiff did in-depth interviews with rural communities in Namaqualand, with particular attention to the gendered dynamics of women's access to land, and whether this has had any impact on women in the district.

Pan-African Programme on Land and Resource Rights (PAPLRR)

This programme aims to develop and articulate a pan-African voice on land and resource rights, policies and advocacy, as well as to engage with other stakeholders at regional and international level. The programme is hosted and co-managed by the African Centre for Technology Studies (ACTS) in Nairobi, Kenya, Community Conservation and Development Initiatives in Lagos, Nigeria, the Social Research Centre at the American University of Cairo, Egypt, and PLAAS. It is funded by the Ford Foundation. The first phase of the programme (2002–04) was co-ordinated by Munyaradzi Saruchera of PLAAS. The fourth regional PAPLRR workshop was organised by PLAAS and held in Cape Town in May 2004, and was attended by 41 participants from across the continent. In 2004 PLAAS published 20 papers which emerged from the first phase of PAPLRR:

- Saruchera, M (ed). *Securing land and resource rights in Africa: Pan-African perspectives*. [14 PAPLRR papers.] (PLAAS book; no. 5)
- Saruchera, M. *Context for land and resource rights struggles in Africa*. (PLAAS policy brief; no. 9.)
- Saruchera, M & Omoweh, D. *Nepad, land and resource rights*. (PLAAS policy brief; no. 10.)
- Saruchera, M & Kameri-Mbote, P. *Multilateral environmental agreements and land and resource rights in Africa*. (PLAAS policy brief; no. 11.)
- Saruchera, M & Odhiambo, M. *Civil society and social movements: Advocacy for land and resource rights in Africa*. (PLAAS policy brief; no. 12.)
- Skyer, P & Saruchera, M. *Community conservancies in Namibia: An effective institutional model for commons management?* (PLAAS policy brief; no. 14.)
- Saruchera, M & Fakir, S. *Common property resources and privatisation trends in southern Africa*. (PLAAS policy brief; no. 15.)

Participatory Monitoring and Evaluation of the South African Land Reform Programme

The need for monitoring and evaluation (M&E) of the South African land reform programme has been widely recognised. As the scale and complexity of the programme has developed, however, it has proved difficult for the M&E function within government to keep pace, and information gaps now exist across all aspects of the programme. This situation is compounded by a lack of systematic study or analysis from outside government, although a range of academics, NGO and private-sector organisations have contributed to the field. Without high quality, up-to-date information, the Department of Land Affairs faces difficulties in managing its programmes effectively. Poor reliability of information in the public domain also limits the prospects for reflexive learning and the development and application of ‘best practice’ among beneficiaries and other stakeholders. Edward Lahiff and Karen Kleinbooi of PLAAS aim to contribute towards improving the situation through this project. The regular newsletter *Umhlaba Wethu* was launched in 2004 to provide readily-accessible information on the implementation and impact of land reform and two issues were produced in the year under review:

- *Umhlaba Wethu*, no. 1, August 2004.
- *Umhlaba Wethu*, no. 2, December 2004.

Interrogating 'Viability': The Livelihood Impacts of Land Redistribution in South Africa and Zimbabwe

Land redistribution is critically important in southern Africa, but the extent to which land reform efforts are currently achieving poverty reduction and livelihood improvement objectives has not been accurately assessed. There is a huge data gap on the livelihood impacts of land redistribution in the newly resettled areas, and it is widely recognised that no comprehensive strategy is in place for monitoring the livelihood impacts of land reform. Interrogating notions such as viability and sustainability is central to achieving a better understanding of the impact of land reform efforts and what this implies for future strategies. The key objective of this project is to investigate the livelihood consequences of land transfers in South Africa. In doing so it will critically examine the impact of land redistribution (including restitution) on the livelihoods of beneficiaries, and elaborate and field-test methodologies for assessing the impact and sustainability of land reform projects. This will in turn lead to policy proposals aimed at land reform policy to encompass broadened definitions of viability and improving monitoring and evaluation activities in the region. The research will focus on a series of in-depth case studies where both qualitative and quantitative information will be collected in a systematic manner according to a broadly-defined research agenda. The South African study will be conducted as a partnership between PLAAS and Nkuzi Development Association, a non-profit land rights organisation based in Limpopo. Case studies will all be selected from within Limpopo province, and will cover a range of agro-ecological settings and different land reform models. Limpopo has been selected due the rural nature of the province, the high incidence of poverty and exceptional demand for land. This research will be linked to a parallel study in Zimbabwe, in order to broaden the impact of the study and to build collaboration among researchers in Southern Africa. Dr Edward Lahiff acts as project manager for this joint project with Nkuzi Development Association in Limpopo and the Institute of Development Studies (IDS), University of Sussex.

Review of Land Tenure to Support Policy-Making in Agriculture and Rural Development in Southern Africa

Dr Edward Lahiff was lead researcher in this study which was commissioned by the Food and Agriculture Organization (FAO) of the United Nations. The aim is to assess the current status and quality of data on land tenure regimes on both formal and less-formal property systems in South Africa, as a support system for policy makers and other decision makers involved in agricultural and rural development as well as land reform.

Focus area: Community-based natural resource management

'Breaking New Ground': Approaches to People-Centred Natural Resource Management for Development in Southern Africa

The first phase of this collaborative project between PLAAS and the Centre for Applied Social Sciences (CASS) at the University of Zimbabwe was called 'Community-based natural resource management in southern Africa: A regional programme of analysis and communication' and was co-ordinated by Webster Whande of PLAAS. Phase II is under the leadership of Dr Frank Matose of PLAAS with Whande as research and analysis co-ordinator and Shingirai Mandizadza of CASS as networking and communications co-ordinator. It is co-funded by the Ford Foundation and the International Development Research Centre (IDRC) of Canada. The programme aims to contribute to poverty reduction and sustainable livelihoods in southern Africa by promoting a deeper understanding of how natural resources can be used and managed sustainably, and advocating a people-centred approach to development and biodiversity conservation. It does this through commissioned studies based on secondary research, and through information sharing and dissemination through Internet-based discussion forums, short papers on policy and practice,

newsletters, facilitated exchange visits and annual regional meetings. Matose presented a paper on community-based forestry at a conference in Berlin in June. Members of the network attended the tenth conference of the International Association for the Study of Common Property in Oaxaca, Mexico in August 2004. Nine papers were commissioned during the year under review for presentation to the meeting of the network early in 2005, and one newsletter was produced:

- *Commons Southern Africa*: Vol. 2, November 2004 (new series).

Managerial and Policy Options for Sustainable Development of Communal Rangelands and Communities in Southern Africa (Maposda)

The objective of this project, which began in 2002 with European Commission funding, is to identify appropriate natural resource management systems, alternative strategies and income sources, and viable policy options to improve the welfare of communities and the sustainable use of their rangelands. Research is being undertaken over three years by multi-disciplinary teams from both southern African and European universities in field sites in South Africa, Lesotho and Botswana. The South African site is in Namaqualand, where the research is co-ordinated by the Institute of Plant Conservation at the University of Cape Town. PLAAS has responsibility for analysing the socio-economic, legal and institutional aspects of land use and livelihoods. Dr Rick Rohde of Edinburgh, a PLAAS Research Associate, leads this component. Tom Lebert, an MPhil student at PLAAS, researched the politics of decision-making surrounding land reform and local government restructuring in the Leliefontein communal area. The environmental history of the region formed the core of Dr. Rohde's research activities during the year, and he supervised Lebert and a Masters student from the Institute of Plant Conservation. Two 2004 PLAAS publications reported on Maposda research findings:

- Wisborg, P & Rohde, R. *Contested land tenure reform in South Africa: The Namaqualand experience*. (PLAAS land reform and agrarian change in southern Africa occasional paper; no. 26.)
- Lebert, T. *Municipal commonage as a form of land redistribution: A case study of the new farms of Leliefontein, a communal reserve in Namaqualand, South Africa*. (PLAAS research report; no. 18.)

Promoting Common Property in Africa: Networks for Influencing Policy and Governance of Natural Resources ('Co-Govern')

The Co-Govern programme brings together African researchers and professionals working on resource tenure issues to engage in exchange, dialogue and to share practical experience. Outputs of the programme will be published by International Institute for Environment and Development (IIED) and PLAAS. The programme is funded by the European Union, and is co-ordinated in southern Africa from PLAAS by Munyaradzi Saruchera. The Second International Co-Govern Workshop was hosted by the Resource Conflict Institute (RECONCILE) in Kenya in 2004.

Towards Policy Guidelines for the Sustainable Harvesting of *Agathosma betulina*

The South Africa Netherlands Research Programme on Alternatives in Development (SANPAD) funded this collaboration between the Free University of Amsterdam, the University of Cape Town and PLAAS. Beginning in 2004, the research investigates the biological and social aspects of the harvesting of *Agathosma betulina* (buchu). The research is being carried out by one Masters student based at PLAAS (supervised by Dr Thembela Kepe), a PhD student based at UCT, and three senior researchers.

The Role of Forestry in Reducing Poverty in South Africa

As the role of government changes from direct participation in forestry as an owner of land and producer of timber towards regulation and facilitation with a focus on rural development and poverty reduction, increasing use is being made of contractors. This project uses case studies to analyse the contribution of small-scale contracting enterprises and contracting arrangements to poverty reduction at household and community level with a view to identifying key governance constraints and opportunities. Dr Moenieba Isaacs and PLAAS Research Associate Jeanette Clarke were commissioned to undertake the study by the International Institute for Environment and Development (IIED) and the Department of Water Affairs and Forestry (DWAF) and are due to complete it in 2005.

Local-Level Trade in Non-Timber Forest Products (NTFPs) in South Africa: Opportunities and Challenges

SANPAD has funded a collaboration between the Free University of Amsterdam, the Center for International Forestry Research (CIFOR), Rhodes University, the University of Transkei and PLAAS. Beginning in 2003, the project investigates the dynamics of local-level trade in natural resources in South Africa. It involves two Honours, two Masters and one PhD student. In addition, there are seven senior researchers, including Dr Thembela Kepe of PLAAS.

Focus area: Fisheries and marine resources

National Programme on Coastal and Fisheries Co-Management

This programme seeks to provide support to initiatives and projects which are investigating and implementing community-government co-management arrangements in relation to coastal and fisheries resources. It further seeks to promote active co-operation between such initiatives and provide facilitation, capacity building and other developmental support to such projects. This project is funded under a joint Norwegian-South African bilateral co-operation agreement and the implementing agency is the Branch: Marine and Coastal Management, Department of Environmental Affairs and Tourism (DEAT). The executing agencies are the Environmental Evaluation Unit of the University of Cape Town (UCT), represented by Dr Merle Sowman and Dr Maria Hauck, and PLAAS, represented by Dr Mafaniso Hara and Dr Moenieba Isaacs. Aspects of the work have been subcontracted to regional service providers: the KwaZulu-Natal Department of Wildlife and Rhodes University (Eastern Cape).

Fisheries Co-management: Knowledge Base and Institutional Arrangements ('Knowfish')

This 30-month-long multi-disciplinary research project began in 2002. Its aim is to improve understanding of the informational needs and institutional structures for effective fisheries management, through a comparative analysis of five cases where co-management is currently being attempted. The project brings together researchers from ten participating institutions in southern Africa, the European Community (EU) and an EU-associated member state as follows: PLAAS, South Africa; DEAT, Branch: Marine and Coastal Management, South Africa; Centre for Applied Social Science, Zimbabwe; Fisheries Department, Malawi; Instituto de Desenvolvimento da Pesca de Pequena Escala, Mozambique; Department of Fisheries, Zambia; Institute for Fisheries Management & Coastal Community Development (IFM), Denmark (project lead institution); Wageningen University, the Netherlands; University of Bergen, Norway; and Chr. Michelsen Institute, Norway. The overall project co-ordination is being undertaken by IFM while Dr Mafa Hara of PLAAS is the lead researcher and co-ordinator of the southern African activities of the programme.

Coastal Sustainable Livelihoods and Rights-Based Fishing in Ocean View, Cape Town

This project ran from June 2003 to June 2004 and was funded by the University of Trømsø, Norway. Dr Moenieba Isaacs investigated the impact of the new rights-based fisheries management system that was brought into effect with the Marine Living Resources Act. She sought to establish whether the legislation incorporated community institutions, what its impact had been on marginalised poor fishers, what had happened to unsuccessful applicants, and the fate of subsistence fishers who had been granted quotas and had had to scale up their operations without the necessary organisational capacity or infrastructure.

Economic and Social Contributions of Hake Fisheries in Namibia and South Africa

The objective of this transborder, multidisciplinary project launched in 2003 is to determine the optimal harvesting ratio between trawled and longlined hake in order to extract maximum socio-economic value from these resources, while at the same time to ensure long-term sustainability of hake stocks in the Benguela Current Large Marine Ecosystem (BCLME) in the Atlantic Ocean. Dr Moenieba Isaacs is leading the social analysis and modelling component of the project to determine the optimum number of fish harvesting licences with a view to overcoming the injustices of apartheid which were visited on both countries. The project, due for completion in 2005, is a partnership between the Fisheries Economic Research Unit (FERU), an arm of the University of British Columbia's Fisheries Centre, Canada; the Centre for Environment, Fisheries and Aquaculture Science (CEFAS), UK; the University of Namibia and PLAAS.

Valuation of Benefits and Sustainable Management of Coastal Ecosystem Products and Services

This investigation runs for the period 2004–2007 and is part of the European Union's international Integrating Multiple Demands on Coastal Zones with Emphasis on Aquatic Ecosystems and Fisheries (INCOFISH) project. A team of economic, social science, biology and ecology researchers determining the market (economic) and non-market (social) value of the benefits of sustainable management of coastal ecosystems and products in the Gulf of Thailand, the Benguela Current and the Barents Sea. Partner institutions include the Coastal Development Centre, University of Bangkok, Thailand; the University of Bremen, Germany; the University of Trømsø, Norway and the University of Namibia. Dr Mafa Hara and Dr Moenieba Isaacs of PLAAS are a part of the multidisciplinary research team.

Focus area: Chronic poverty

Chronic Poverty and Development Policy

This project was initiated late in 2000 for five years, in collaboration with the Chronic Poverty Research Centre (CPRC) at the Institute for Development Policy and Management (IDPM) at the University of Manchester and other research units in the UK and in Sri Lanka, India, Bangladesh, and Uganda. Funded by the UK Department for International Development (DFID), researchers are exploring the condition of chronic poverty so that appropriate development policies to address the needs of the chronically poor can be developed. In 2004 Dr Cobus de Swardt, who had been leading the project in South Africa, left PLAAS and his position was taken up by Dr Andries du Toit. Du Toit and Lungiswa Tsolekile continued their collection and analysis of the data collected in field research in rural Eastern Cape (Mount Frere), rural Western Cape (Ceres) and urban Western Cape (the townships of Khayelitsha and Nyanga in Cape Town). A finalised publishable dataset was released and made available to CPRC. A close partnership with the School of Public Health at the University of the Western Cape (UWC) has been formed to undertake research on the nutritional and health aspects of chronic poverty. During 2004, a number of publications emerged from the programme:

- De Swardt, C. *Chronic poverty and the Basic Income Grant*. (PLAAS chronic poverty and development policy series; no. 2.)
- De Swardt, C. *Cape Town's African poor*. (PLAAS chronic poverty and development policy series; no. 3.)
- Du Toit, A. *Forgotten by the highway: Globalisation, adverse incorporation and chronic poverty in a commercial farming district*. (PLAAS chronic poverty and development policy series; no. 4; Centre for Social Science Research, University of Cape Town paper; no. 101; CPRC working paper; no. 49) [Electronic publication.]
- Arnall, A, Furtado, J, Ghazoul, J & De Swardt, C. Perceptions of informal safety nets: A case study from a South African informal settlement. *Development Southern Africa*, 21(3):443–60.
- Chopra, M & Sanders, D. *Child health and poverty*. London: Childhood Poverty Research and Policy Centre (CHIP) and CPRC. (CHIP report; no. 10.)

4 Policy engagement

PLAAS researchers have engaged with policy processes since 1995, in a variety of different ways. They have worked closely with various government departments, as advisors at national or provincial level, as consultants in design or facilitation of programmes or projects, as reviewers or evaluators, and as facilitators of policy workshops.

Researchers have also provided critiques of different policies, publishing articles and academic papers, participating in public debates, and making presentations at policy-oriented workshops and conferences. In recent years PLAAS staff have been active within a number of emerging civil society alliances in the land reform sector, and have sought to contribute to deepening the understanding of key policy issues by members of NGOs and community-based organisations (CBOs).

Land and agrarian reform policy frameworks

Dr Edward Lahiff made presentations to the South African Human Rights Commission in January and to a South African Communist Party national workshop on land policy in September. Prof Ben Cousins presented an analysis of government land reform policies to the Central Committee of the South African Communist Party in August. Karin Kleinbooi and Dr Lahiff served as a member of the Western Cape Provincial Government's Steering Committee on Land Reform. Ruth Hall conducted research for the Department of Land Affairs (DLA) on the implementation of the Land Reform for Agricultural Development (LRAD) programme in the Eastern Cape, and also reviewed research done by the Council for Scientific and Industrial Research on communal property institutions for DLA. Moenieba Isaacs, Munyaradzi Saruchera and Ruth Hall did research into integrating land and agrarian reform into the integrated development plans of municipalities for German Technical Co-operation and the Department of Provincial and Local Government. Ruth Hall was a member of the Department of Land Affairs reference group to review communal property institutions, as well as a member of the DLA reference group tasked with the design of alternative dispute resolution mechanisms. Dr Thembela Kepe and Ruth Hall participated in the Restitution Researchers' Forum hosted by the Human Sciences Research Council. Ruth Hall analysed the draft Agricultural Black Economic Empowerment charter for the Congress of South African Trade Unions (Cosatu), and, with Edward Lahiff, contributed to the land chapter of the 2005 'People's Budget' document for the National Labour and Economic Development Institute (Naledi).

Parliamentary hearings into the pace of land reform

In October 2004, Ruth Hall and Edward Lahiff made a presentation to Parliament's Portfolio Committee on Agriculture and Land Affairs hearings into the pace of land reform.

Community consultation on the Communal Land Rights Bill

Prof Ben Cousins and Aninka Claassens continued to work with NGOs and community groupings in analysing and debating the shortcomings of the Communal Land Rights Bill, in the weeks when the Bill was being discussed by parliament in its first session of 2004.

Community-based natural resource management

Dr Frank Matose and Webster Whande made presentations to the annual general meeting of the Southern Africa Sustainable Use Specialist Group of the IUCN's Species Survival Commission held at Addo National Park in May, as well as the 'Biodiversity and Livelihoods in Africa: Delivering on the Millennium Development Goals' 4th Regional Session of the Global Biodiversity Forum for Africa in June in Dar es Salaam, Tanzania. Matose and Whande also convened the workshop stream 'Biodiversity, African Governance and Land Reform', whose recommendations were presented at the African Ministerial meeting in Tunisia in October 2004.

Poverty reduction policies and strategies

Dr Andries du Toit currently sits on the Integrated Food Security and Nutrition Project Steering Committee of the Western Cape Provincial Government, and in 2004 he played a key role as part of a consortium development a Food Insecurity and Vulnerability Mapping System (FIVIMS) for the National Department of Agriculture. He participated in a number of workshops and meetings with the Western Cape Department of Social Development's Poverty Alleviation Directorate, supporting the development of an Integrated Poverty Reduction Strategy for the province. Du Toit developed a proposal with the National Treasury to secure funds for a project on vulnerability, labour markets and social protection. He has been involved in early talks on the implementation of a national quantitative and qualitative panel study for the Office of the President.

Water allocation systems

Barbara Tapela worked on the development of monitoring systems for measuring the impacts of water allocation on the rural poor for the DFID-funded Water and Forestry Support Programme to the Department of Water and Forestry (DWAF).

5 Teaching activities

In 2004 the PLAAS post-graduate teaching programme was coordinated by Dr Edward Lahiff. It is undertaken in close collaboration with various academic departments at UWC (History), UCT (History) and the University of Stellenbosch (Agricultural Economics) as well as the Legal Resources Centre. PLAAS is responsible for three of the six modules currently on offer, and is currently responsible for all thesis supervision.

In 2004 a total of 19 new students registered for the programme, ten for the post-graduate Diploma, six for the MPhil, and three for a PhD. Most students, as before, were employees of land-related NGOs or professionals in the land and rural development sectors. Graduates from PLAAS in 2004 comprised, four MPhil students, one post-graduate Diploma student and one PhD student.

Short course training

PLAAS has been a major service provider of short course training courses to the land and agrarian reform sector. Since 1995 PLAAS, working in association with Rick de Satgé of Developmental

Services has been commissioned to design and develop a range of training short courses customised to meet the needs of different government departments and NGOs. These courses have utilised a wide range of participatory training methods, combined with analytic activities, scenarios and case studies and related content inputs. Certain courses have involved field-based learning sessions with participants engaging in guided fieldwork activities. During 2004, De Satgé ran a five-day 'training of trainers' course for the natural resources management sector that was attended by 34 practitioners from most Southern African Development Community countries.

6 Staff development

A range of staff development activities are undertaken at PLAAS. The major thrust to date has been 'on-the-job' training, hiring researchers for specific research projects that create opportunities for post-graduate training, mainly in the form of dissertation-based degrees.

Two PLAAS staff completed higher degrees in 2004 while working at PLAAS:

- Monieba Isaacs (PhD).
- Webster Whande (MPhil, Land and Agrarian Studies).

Three PLAAS staff are currently registered for a post-graduate degree:

- Barbara Tapela (PhD, due to complete in 2006)
- Ruth Hall (PhD, due to complete in 2006)
- Ursula Arends (MA, Development Studies, due to complete in 2006).

7 PLAAS publications in 2004

PLAAS produced 22 publications in the year under review, including books, research reports, occasional papers, policy briefs, chronic poverty research reports and newsletters.

Books

- Munyaradzi Saruchera (ed). *Securing land and resource rights in Africa: Pan-African perspectives*. (No. 5.)
- Susanne Vetter (ed). *Rangelands at equilibrium and non-equilibrium: Recent developments in the debate around rangeland ecology and management*. (No. 4.)

Research reports

- Ruth Hall. *Land and agrarian reform in South Africa: A status report 2004*. (No. 20.)
- Marc Wegerif. *A critical appraisal of South Africa's market-based land reform policy: The case of the Land Redistribution for Agricultural Development (LRAD) programme in Limpopo*. (No. 19.)
- Tom Lebert. *Municipal commonage as a form of land redistribution: A case study of the new farms of Leliefontein, a communal reserve in Namaqualand, South Africa*. (No. 18.)

Land reform and agrarian change in southern Africa occasional paper series

- Tom Durang & Chris Tanner. *Access to land and other natural resources for local communities in Mozambique: Current examples from Manica Province*. (No. 27.)
- Poul Wisborg & Rick Rohde. *Contested land tenure reform in South Africa: The Namaqualand experience*. (No. 26.)

Policy briefs

- Sue Bannister. *Rural settlement*. (No. 7.)
- David Mayson. *Joint ventures*. (No. 8.)
- Munyaradzi Saruchera. *Context for land and resource rights in Africa*. (No. 9.)
- Munyaradzi Saruchera & Daniel Omoweh. *Nepad, land and resource rights*. (No. 10.)
- Munyaradzi Saruchera & Patricia Kameri-Mbote. *Multilateral environmental agreements and land and resource rights in Africa*. (No. 11.)
- Munyaradzi Saruchera & Michael Odhiambo. *Civil society and social movements: Advocacy for land and resource rights in Africa*. (No. 12.)
- Ruth Hall & Edward Lahiff. *Budgeting for land reform*. (No. 13.)
- Patricia Skyer & Munyaradzi Saruchera. *Community conservancies in Namibia: An effective institutional model for commons management?* (No. 14.)
- Munyaradzi Saruchera & Salim Fakir. *Common property resources and privatisation trends in southern Africa*. (No. 15.)

Chronic poverty and development policy series

- Cobus de Swardt. *Chronic poverty and the Basic Income Grant*. (No. 2.)
- Cobus de Swardt. *Cape Town's African poor*. (No. 3.)
- Andries du Toit. *Forgotten by the highway: Globalisation, adverse incorporation and chronic poverty in a commercial farming district*. (No. 4.) [Electronic publication.]

Umhlaba Wethu newsletter

- Issue no. 1, August 2004.
- Issue no. 2, December 2004.

Commons Southern Africa newsletter (with CASS, University of Zimbabwe)

- Vol. 2 November 2004 (Series II).

8 Publications and presentations by PLAAS staff in 2004

In 2004 PLAAS staff published a total of 34 book chapters journal articles, research reports, policy briefs, and newspaper articles. They also presented a total of 67 papers at conferences, workshops and seminars.

Prof Ben Cousins

Publications

- (with Edward Lahiff) Land reform: Transformation vs. risk. *ThisDay*, 13 January 2004.
- (with Edward Lahiff) The prospects for smallholder production in South Africa. *African Communist*, December 2004.
- Major shifts in economy's structure and growth needed to address poverty, inequality. *Cape Times*, 21 April 2004.

- (with Thembela Kepe) Decentralisation when land and resource rights are deeply contested: A case study of the Mkambati Eco-Tourism Project on the Wild Coast of South Africa. *European Journal of Development Research*, 16(1):41–54.
- Rethinking the agrarian question in South Africa. *Debate: Voices from the South African Left*, May 2004.
- (with Edward Lahiff) The prospects for smallholder agricultural production in South Africa. *African Communist*, 166/167, 2nd/3rd Quarter, 2004.
- Continuing controversy over the Communal Land Rights Bill of 2002. *ESR Review*, September 2004:6–10.
- *Grounding democracy: The politics of land*. Idasa ‘Lessons from the field: Ten years of democracy’ supplement to *Mail and Guardian*, 26 November–3 December 2004.
- No way to communal land rights: Boundary disputes will stall the CLR Act. *New Agenda* 16, 4th Quarter 2004:18–24.

Unpublished papers and presentations

- *Implementation, the Achilles heel of land reform law: A critical analysis of the Communal Land Rights Bill of 2003*. Presented to the ‘In Pursuit of Justice: Celebrating a Decade of Democracy’ conference, Foundation for Human Rights, 22–25 January 2004, Durban.
- *The politics of knowledge and communal tenure: Struggles around the Communal Land Rights Bill of 2003*. Presentation to the Department of Anthropology, University of Stellenbosch, 5 March 2004.
- *Area-based land reform: A new paradigm?* Presentation to ‘The Land Question in South Africa: The Challenge of Transformation and Redistribution’ conference, Harold Wolpe Memorial Trust, 25–27 March 2004, Cape Town.
- *Socio-economic transformation and democratisation: Lessons from the Zimbabwe crisis*. Presentation to the ‘Democratic Consolidation in South Africa: Comparative Perspectives’ conference, School of Government and German Academic Exchange Service (DAAD), 31 March–2 April 2004, University of the Western Cape, Cape Town.
- *Land reform in Zimbabwe: Lessons for South Africa*. Panel discussion, PLAAS seminar series on ‘The politics and economics of agrarian transformation’, 30 April 2004.
- *Land rights in post-apartheid South Africa*. Presentation to ‘South Africa Ten Years After Apartheid’ conference, 8–9 June 2004, University of Oslo.
- (with Thembela Kepe) *The politics of property: Big men in the global village*. Presentation to a workshop on ‘Property Rights’, Noragric, Agricultural University of Norway, 10–11 June 2004.
- *The South African Communal Land Rights Bill: Process, challenges and lessons for civil society*. Presentation to a workshop on ‘Land and Resource Rights in Southern Africa’, PLAAS and Pan-African Programme for Land and Resource Rights, 1–2 July 2004, Pretoria.
- *Land reform and challenges to CBNRM in southern Africa*. Presentation to workshop on ‘Land, livelihoods, democracy and conservation: Conflicting interests and emerging realities in southern Africa’, PLAAS and ACACIA, 21–23 July 2004, Cape Town.

- *Grounding democracy: The politics of land in South Africa, 1994–2004*. Paper presented to a ‘Lessons From the Field’ roundtable, Idasa, 12 August 2004, Pretoria.
- *Land titling in Kenya: Was poverty reduced?* Presentation at symposium on ‘Property Rights and Poverty Reduction: Debating de Soto’s “Mystery of Capital”’, PLAAS, 26 August 2004.
- *Land reform in South Africa: Progress and problems*. Presentation to a Central Committee meeting of the South African Communist Party, 27 August 2004.
- *Reducing poverty and inequality: What can land and agriculture do?* Presentation to parliamentarians of the economics cluster, Parliament, 3 September 2004.
- *Agrarian reform and the ‘two economies’: Transforming South Africa’s countryside*. Presentation to a colloquium on ‘The Land and Agrarian Question in Africa in the 21st Century’, University of Fort Hare, 30 September 2004.
- *Land in Africa: Rethinking its role in growth, investment and poverty reduction*. Presentation to a conference on ‘Land in Africa: Market Asset or Livelihood Security?’ Royal Africa Society, International Institute for Environment and Development and Natural Resources Institute, 8–9 November 2004, London.
- *Policy alternatives to market based land reform in South Africa*. Roundtable discussion, ‘Land is Life’ initiative, Trust for Community Outreach and Education, 24 November 2004, Cape Town.

Dr Andries du Toit

Publications

- Du Toit, A. ‘Social exclusion’ discourse and chronic poverty: A South African case study. *Development and Change*, 35(5):98–1010.
- Du Toit, A. Why poor people stay poor: The challenge of chronic poverty. *New Agenda*, 16 (Fourth Quarter 2004):28–31.
- *Forgotten by the highway: Globalisation, adverse incorporation and chronic poverty in a commercial farming district*. (PLAAS chronic poverty and development policy series; no. 4; Centre for Social Science Research, University of Cape Town paper; no. 101; CPRC working paper; no. 49) [Electronic publication.]

Unpublished papers and presentations

- (with G Ziervogel) *Vulnerability and food insecurity: Background concepts for informing the development of a national Food Insecurity and Vulnerability Information and Mapping System (FIVIMS) for South Africa*. Background paper for FIVIMS-ZA consortium. (www.agis.agric.za/agisweb/agis.html)
- *Towards a sociology of chronic poverty*. Presentation to the Southern African Sociologists’ Association conference, 29 June–1 July 2004, Bloemfontein.
- *The challenge of chronic poverty*. Keynote address at the Trades Conference International conference on Poverty Alleviation and Social Development in South Africa, 16–17 September 2004, Rivonia, Sandton.

Ruth Hall

Publications

- *Land and agrarian reform in South Africa: A status report 2004*. (PLAAS research report; no. 20.)
- (with Edward Lahiff) *Budgeting for land reform*. (PLAAS policy brief; no. 13.)
- Land reform is the battle for SA's soul. *South African Labour Bulletin*, 28(5).
- Land restitution in South Africa: Rights, development and the restrained state. *Canadian Journal of African Studies*, 38(3). (Special issue on a decade of democracy in South Africa 1994–2004.)
- A political economy of land reform in South Africa. *Review of African Political Economy*, 100:23–37. (Special issue on South Africa.)

Unpublished papers and presentations

- (with Edward Lahiff) *Analysis of the Agricultural Broad-Based Black Economic Empowerment Framework (AgriBEE)*, August 2004.
- *Land Reform for Agricultural Development (LRAD) rapid systematic survey: Nine case studies in the Eastern Cape*. Report commissioned by the Department of Land Affairs.
- (contributor: reviewer of research done by the Council for Scientific and Industrial Research) *Diagnostic review of communal property institutions in South Africa's Land Reform Programme*. Department of Land Affairs.
- (with Moenieba Isaacs and Munyaradzi Saruchera). *Land and agrarian reform in integrated development plans*. Report for German Technical Co-operation and Department of Provincial and Local Government.
- *Land reform in southern Africa: A critical factor for the region's development*. Presentation to the Heinrich Böll Stiftung, Johannesburg, 9 March 2004.
- *Land reform in South Africa*. Presentation to the Postgraduate Land and Agrarian Studies course, PLAAS, 9 April 2004.
- *Land restitution*. Presentation to the Law Faculty, UWC, 28 April 2004.
- *Land redistribution in South Africa: Policy options and the political room for manoeuvre*. Presentation, PLAAS seminar programme, 4 June 2004.
- *Lessons and challenges of redistributive land reform in South Africa*. Presentation to the Pan African Programme on Land and Resource Rights, Pretoria, 1 July 2004.
- *Farm workers and land reform in South Africa*. Presentation to the Pan African Programme on Land and Resource Rights, Pretoria, 2 July 2004.
- (with Edward Lahiff) *The pace of land reform in South Africa*. Presentation to the Portfolio Committee on Agriculture and Land Affairs, Parliament, 18 October 2004.
- *SA 2014: Ten years after ten years of land reform*. Presentation to the Konrad Adenauer Stiftung/ Sol Plaatje Aardklop Akademie, Stellenbosch, 28 October 2004.
- *Sons and daughters of the soil: Will a significant class of agrarian producers be developed in South Africa?* Presentation to Goedgedacht Forum for Social Reflection, Riebeeck-Kasteel, 6 November 2004.

- *Progress and problems in land reform*. Presentation to the Conference on the Land Question in South Africa, hosted by the Harold Wolpe Memorial Trust, V&A Waterfront, Cape Town, 25–27 March 2004.
- *Restitution and the politics of land reform: Stepping outside the box*. Presentation to the Conference on Ten Years of Democracy in Southern Africa, hosted by Queens University, Kingston, Canada, 2–5 May 2004.
- (with Prof Sam Moyo, African Institute of Agrarian Studies) *Conflict and land reform in southern Africa: How exceptional is South Africa?* Presentation to the Conference on The Role of South Africa in Africa, hosted by the Centre for Conflict Resolution, the Centre for Policy Studies and the African Centre for Development and Strategic Studies, Spier Wine Estate, Stellenbosch, 30 July–2 August 2004.
- *Restitution and the politics of land reform: Stepping outside the box*. Presentation to the Conference on Ten Years of Democracy in Southern Africa hosted by Unisa, Pretoria, 23–25 August 2004.
- *Redistributive land reforms in southern Africa*. Presentation to the International Workshop of the Pan African Programme on Land and Resource Rights, Nairobi, Kenya, 21–23 October 2004.

Dr Mafa Hara

Publications

- Beach village committees as a vehicle for community participation: Lake Malombe and Upper Shire River Participatory Management Programme, in *Rights, resources and rural development: Community-based natural resource management in southern Africa*, edited by C Fabricius and E Koch with H Magome and S Turner. London: Earthscan:182–93.
- Nielsen, JR, Degnbol P, Viswanathan, KK, Ahmed, M, Hara, M & Abdullah, NMR. 2004. Fisheries co-Management: An institutional innovation? Lessons from south east Asia and southern Africa. *Marine Policy*, 28(2):151–60.

Unpublished papers and presentations

- (with Moenieba Isaacs). *Transformation in the South African fishing industry and its ability to deliver restitution and redistribution*. Presentation to the World Fish Congress, 2–5 May 2004, Vancouver, Canada.

Moenieba Isaacs

Publication

- *Understanding the social processes and politics of implementing a new fisheries policy, the Marine Living Resource Act 18 of 1998, in South Africa*. Thesis submitted in fulfilment of the requirements for the degree of Doctor of Philosophy in the Department of Economic and Management Sciences, School of Government, University of Western Cape, Cape Town

Unpublished papers and presentations

- (with Ruth Hall and Munyaradzi Saruchera). *Land and agrarian reform in integrated development plans*. Report for German Technical Co-operation and Department of Provincial and Local Government.

- *Gender and women in fisheries*. Presentation to the Southern African Development Community protocol conference on small-scale fishers, 2–5 November 2004, Simonstown.
- *You are poor because you are fishers or you are fishers because you are poor*. Presentation to the Southern African Development Community protocol conference on small-scale fishers, 2–5 November 2004, Simonstown.
- (with Jeanette Clarke) *What role for forestry in reducing poverty in South Africa*. Presentation to the Southern African Forest Governance Learning Group, 12–14 October 2004, Rustenberg.
- *How to accommodate the poor? The case of South Africa*. Presentation to the Responsible Fish Trade and Food Security conference, 7–8 October 2004, Bergen, Norway.
- *Action space and co-management in southern Africa*. Presentation to the Phase 2 Final Workshop Fisheries Co-management Research Project, 2–5 October 2004, Dhaka, Bangladesh.
- *Can right-based fisheries management protect coastal sustainable livelihoods? The case of Ocean View, South Africa*. Presentation to the International Institute for Fisheries Economics and Trade (IIFET) What is Responsible Fisheries? Conference, 26–29 July 2004, Tokyo, Japan.
- *Understanding the processes and politics of transforming South African fishing industry*. Presentation to the 10th Biennial Conference of the International Association for the Study of Common Property (IASCP), 9–13 August 2004, Oaxaca, Mexico.
- (with Ratana Chuenpagdee) *Social considerations for hake fisheries. Exploring Economic and social contributions of hake fisheries in Namibia and South Africa*. Presentation to the first stakeholders' workshop, 24–25 May 2004, University of Western Cape, Cape Town.
- (with Mafaniso Hara). *Transformation in the South African fishing industry and its ability to deliver restitution and redistribution*. Presentation to the World Fish Congress, 2–5 May 2004, Vancouver, Canada.

Dr Thembela Kepe

Publications

- (with Munyaradzi Saruchera and Webster Whande). Poverty alleviation and biodiversity conservation: A South African perspective. *Oryx*, 38(2):143–5.
- (with Ben Cousins) Decentralisation when land and resource rights are deeply contested: A case study of the Mkambati Eco-Tourism Project on the Wild Coast of South Africa. *European Journal of Development Research*, 16(1):41–54.
- Land restitution and biodiversity conservation in South Africa: The case of Mkambati, Eastern Cape Province. *Canadian Journal of African Studies*, 38(3).

Unpublished papers and presentations

- (with Ben Cousins) *The politics of property: Big men in the global village*. Presentation to a workshop on 'Property Rights', Noragric, Agricultural University of Norway, 10–11 June 2004.
- *Land restitution in the context of rural poverty in South Africa: Exploring the challenges*. Paper presented at the Symposium on Restitution and Reconciliation in Europe and South Africa, University of Stellenbosch, 8–10 September 2004.

- *Food security, livelihoods and land reform in South Africa*. Paper presented at the Masifunde's annual general meeting, Bathurst, 24 July 2004.
- *How much does sustainable development cost in sustainable terms?* Paper presented at Johannesburg +2 Conference on Sustainable Development, 1–2 September 2004, Sandton Convention Centre, Johannesburg.
- *Land restitution and biodiversity conservation in South Africa: Analysis of challenges and the case of Mkambati, Eastern Cape province*. Paper presented at the 'Ten Years of Democracy in Southern Africa: Historical Achievement, Present State, Future Prospects' workshop, Queen's University, 2–5 May 2004, Kingston, Canada.
- *Land restitution and biodiversity conservation in South Africa: Analysis of challenges and the case of Mkambati, Eastern Cape province*. Paper presented at the 'Ten Years of Democracy in Southern Africa: Historical Achievement, Present State, Future Prospects' workshop, University of South Africa, August 2004.

Dr Edward Lahiff

Publications

- Land and democracy in South Africa, in *Democracy X: Marking the present, re-presenting the past*, edited by AW Oliphant, P Delius and L Meltzer. Pretoria: Unisa Press.
- Getting land ownership in balance. *Without Prejudice*, 4(3), April 2004.
- (with Ruth Hall) *Budgeting for land reform*. (PLAAS policy brief; no. 13.)
- Keeping farmers out won't solve land crisis. *Farmer's Weekly*, 9 July 2004.
- (with Ben Cousins) Land reform: Transformation vs. risk. *ThisDay*, 13 January 2004.
- (with Ben Cousins) The prospects for smallholder agricultural production in South Africa. *African Communist*, 166/167, 2nd/3rd Quarter, 2004.

Unpublished papers and presentations

- (with Ruth Hall) *Analysis of the Agricultural Broad-Based Black Economic Empowerment Framework (AgriBEE)*, August 2004.
- *A progressive and transformative critique of land and agrarian reform*. Paper presented to the South African Communist Party national workshop, Johannesburg, September 2004.
- *Submission to the Economic and Social Rights Workshop of the South African Human Rights Commission on the right to land*, Johannesburg, 27 January 2004.
- (with Ruth Hall) *The pace of land reform in South Africa*. Presentation to the Portfolio Committee on Agriculture and Land Affairs, Parliament, 18 October 2004.

Dr Frank Matose

Publication

- Kayambazinthu, D, Matose, F, Kajembe, G & Nemarundwe, N. Institutional arrangements governing natural resource management of the Miombo woodland, in *Policies and governance structures in woodlands of southern Africa*, edited by G Kowero, BM Campbell & UR Sumaila. Bogor, Indonesia: Center for International Forestry Research:45–64.

Unpublished papers and presentations

- *Co-management options for reserved forests in Zimbabwe and beyond: Policy implications of forest management strategies*. Presentation to the ‘Community-based forestry in the next decade: Towards an ‘agrarian’ approach?’ conference, 8–9 October 2004, Humboldt University, Berlin.
- *Breaking new ground: New approaches to people-centred approaches to natural resource management and development in southern Africa*. Presentation to the Zimbabwe-based CBNRM practitioners, researchers and donors, 15 February 2004, Harare; to the PLAAS seminar programme, 30 March 2004; to the Southern Africa Sustainable Use Specialist Group of the IUCN’s Species Survival Commission (SASUSG) annual general meeting, 7 May 2004, Addo, Eastern Cape; to the CBNRM forum at the University of Namibia, 10 May 2004; to the CBNRM policy workshop in Gaborone, Botswana, 14 May 2004; and to Zambian practitioners, donors and researchers, Lusaka, 22 June 2004

Munyaradzi Saruchera

Publications

- (Editor) *Securing land and resource rights in Africa: Pan-African perspectives*. (PLAAS book; no. 5.)
- (with Salim Fakir) *Common property resources and privatisation trends in southern Africa*. (PLAAS policy brief; no. 15.)
- (with Patricia Skyer) *Community conservancies in Namibia: An effective institutional model for commons management?* (PLAAS policy brief; no. 14.)
- (with Michael Odhiambo) *Civil society and social movements: Advocacy for land and resource rights in Africa*. (PLAAS policy brief; no. 12.)
- (with Patricia Kameri-Mbote) *Multilateral environmental agreements and land and resource rights in Africa*. (PLAAS policy brief; no. 11.)
- (with Daniel Omoweh) *Nepad, land and resource rights*. (PLAAS policy brief; no. 10.)
- *Context for land and resource rights in Africa*. (PLAAS policy brief; no. 9.)
- (with Thembele Kepe and Webster Whande). Poverty alleviation and biodiversity conservation: A South African perspective. *Oryx*, 38(2):143–5.

Unpublished papers and presentations

- (with Ruth Hall and Moenieba Isaacs). *Land and agrarian reform in integrated development plans*. Report for German Technical Co-operation and Department of Provincial and Local Government.
- *Land reform in Zimbabwe: Lessons for South Africa*. Panel discussion, PLAAS seminar series, 30 April 2004.
- *Institutional arrangements and conflict in common property resources management: Issues and challenges from southern Africa*. Paper presented at the International Peace Research Association (IPRA) 40th anniversary conference, Sopron, Hungary 5–9 July 2004.
- (with W Critchley and B Büscher) *From individual to community initiatives in sustainable land management: Adopting and adapting a promising methodology*. Paper presented at the

International Association for the Study of Common Property conference 8–13 August 2004, Oaxaca, Mexico.

- *Commercial farm workers and land reform in southern Africa*. Paper presented to the Pan-African Programme on Land and Resource Rights international workshop, Nairobi, Kenya, 21–23 October 2004.
- *Institutional challenges for common property resources management in southern Africa*. Presentation to the second Co-Govern International workshop in Nakuru, Kenya, 26–30 October 2004.
- *Commercial farm workers, poverty and land reform in Zimbabwe*. Presentation to the Fredrick Stiftung and University of the Witwatersrand 'Poverty, Livelihoods and Unemployment in Zambia, Zimbabwe and South Africa' workshop, Zambia, 1–3 December 2004.

Barbara Tapela

Unpublished papers and presentations

- *The Integrated Sustainable Rural Development Programme (ISRDP) and sustainable rural livelihoods in Greater Sekhukhune District: Case study of Hereford and Phetwane irrigation schemes*. Presentation to a PLAAS seminar 9 July 2004.
- *Livelihoods, resources and institutions: Perspectives on the commercialisation of small-scale irrigation schemes in Greater Sekhukhune District, South Africa*. Paper presented at the 2004 International Geography Union (IGU) Congress held in Glasgow, 16 August 2004.
- *Beyond restitution in South Africa's land reform: Makuleke at the crossroads of local and global interests*. Paper presented at the 2004 International Geography Union (IGU) Congress held in Glasgow, 16 August 2004.
- *Integrated water resources management (IWRM) in the context of emerging small-scale irrigation schemes in the Greater Sekhukhune ISRDP nodal district*. Presentation to the post-graduate water management course by the Department of Natural Sciences, UWC, 8 November 2004.
- *Integrated water resource management (IWRM) and the IDP: Exploring the link through the Hereford small-scale irrigation scheme in Greater Sekhukhune District, South Africa*. Paper presented at training course organised by the Environmental Evaluation Unit (EEU), University of Cape Town, 7 December 2004.

Webster Whande

Publications

- (with Thembela Kepe and Munyaradzi Saruchera). Poverty alleviation and biodiversity conservation: A South African perspective. *Oryx*, 38(2):143–5.
- Rich but poor: 'Beads & trinkets' amid diverse biological pickings. *New Agenda*, Second Quarter, 2004.

Unpublished papers and presentations

- (with Susanne Berzborn) *Biodiversity, African governance and land reform*. Presentation to the Global Biodiversity Forum theme on Biodiversity, African Governance and Land Reform. www.gbf.org

9 Research workshops and seminars

PLAAS hosted a regional PAPLRR workshop during July in Pretoria, attended by 41 participants from Southern Africa. On 30 April, a panel discussion was held on ‘Governance, human rights and land reform in Zimbabwe: Lessons for South Africa?’ with Prof Ben Cousins and Munyardazi Saruchera from PLAAS and Dr Owen Sichone from the Department of Social Anthropology, UCT as panellists, and Dr Frank Matose of PLAAS as the discussant.

A symposium entitled ‘Poverty and inequality in post-apartheid South Africa’ was presented on 16 April by Dr Cobus de Swardt, Dr Andries du Toit and Lungiswa Tsolekile of PLAAS, Prof Sampie Terreblanche of the University of Stellenbosch, Prof Jeremy Seekings and Mastoera Sadan of UCT and Tony Ehreinreich of Cosatu. In July Webster Whande and Prof Ben Cousins convened an international workshop on ‘Land, Livelihoods, Democracy and Conservation’ together with and Prof Michael Bollig and Susanne Berzborn of the University of Cologne.

A workshop on ‘Exploring the economic and social contributions of hake fisheries in Namibia and South Africa’ was hosted by PLAAS on 24-25 May. The KNOWFISH project led by Dr Mafa Hara held a final project workshop in Cape Town from 8 to 11 December. Each country case was presented and country teams worked on their material to develop them as chapters for a book outlining project findings. A total of 34 people participated including the EU desk officer for the project Dr. Cornelia Nauen.

The ongoing seminar programme aims to facilitate discussion and debate amongst researchers, students and practitioners on key policy and theoretical issues in relation to the politics and economics of agrarian transformation. PLAAS hosted the following seminars in 2004:

- ‘Gender dynamics and ethical trade initiatives’ Dr Stephanie Barrientos (IDS Sussex), Deena Bosch (Women on Farms Project), 24 February
- ‘Action space for entrepreneurs: The case of the fishing industry’ Dr Moenieba Isaacs, PLAAS, 27 February.
- ‘Amending the Extension of Security of Tenure Act and the Labour Tenants Act: What is at stake?’ Sehaam Samaai, Legal Aid Clinic UWC, 5 March.
- ‘The tragedy of privatisation: Moving mountains in Appalachia: A southern African perspective’ Rick Hasler, 12 March.
- ‘Land reform, range ecology and carrying capacities in Namaqualand’ Dr Rick Rohde, PLAAS, 19 March.
- ‘Breaking new ground: New approaches to people-centered natural resource management and conservation’ Dr Frank Matose, PLAAS, 30 March.
- ‘Struggles around the implementing LA21 in the City of Durban or eThekweni Municipality’ Leon Pretorius, UWC School of Government, 2 April.
- ‘Conceptualising land-based livelihoods: social differentiation, institutions and power’ Dr Thembela Kepe, PLAAS, 8 April.
- ‘Tenure formalisation for the urban poor: the case of Joe Slovo Park, Cape Town’ Robert Mongwe, 23 April.
- ‘Contested authority over land and natural resources in rural South Africa: Case studies from Ndengane village, Pondoland’ Webster Whande, PLAAS, 7 May.
- ‘Women’s Land Rights’ Sibongile Ndashe, Women’s Legal Centre, 14 May.

- ‘Beauty and the Beast: Conservation and Race at Lake Kariba, Zimbabwe’ Prof David Hughes, Rutgers University, 19 May.
- ‘The dynamics of knowledge generation and power in natural resource management policy’ Munyaradzi Saruchera, PLAAS, 28 May.
- ‘Nation, Race and History in Zimbabwean Politics’, Prof Brian Raftopolous, Institute of Development Studies, University of Zimbabwe, 1 June.
- ‘Land redistribution in South Africa: Policy options and the political room for manoeuvre.’ Ruth Hall, PLAAS, 4 June.
- ‘Conservation and political ecology in the Tembe Traditional Authority of Kwazulu-Natal’ Jennifer Jones, University of Pretoria, 18 June.
- ‘The Integrated Sustainable Rural Development Programme and livelihoods in small-scale irrigation farming communities in Greater Sekhukhune District’ Barbara Tapela, PLAAS 2 July.
- ‘No fish in the Knowfish Project?’ Dr Mafa Hara, PLAAS, 9 July.
- ‘Contested Legalities: Law, nature and the politics of dispossession in a privatising post-apartheid fisheries’ Prof Ken Salo, University of Illinois, 16 July.
- ‘The Shifting Grounds of Farm Workers in Zimbabwe: Citizenship and the New Politics of Land’ Prof Blair Rutherford, Carleton University 23 July.
- ‘Repackaging the Coffee Industry: Standards and Certification in ‘Sustainable’ Coffee Trading’ Dr Stefano Ponte, Danish Institute for International Studies, 30 July.
- ‘Land reform in Zimbabwe’ Prof Lloyd Sachikonye Institute of Development Studies, University of Zimbabwe, and Prof Solomon Mombeshora, University of Zimbabwe, 3 December.

10 Institutional linkages

International

Currently PLAAS maintains its close working relationships with the Environment Group at the Institute for Development Studies at the University of Sussex (IDS). Collaborative research with the Norwegian College of Fisheries Science at the University of Tromsø continues, as does the close and mutually rewarding partnership between PLAAS and Noragric at the Agricultural University of Norway and the Norwegian Centre for Human rights at the University of Oslo.

The Chronic Poverty and Development Policy project has developed close ties with the Institute for Development Policy and Management (IDPM) and the Chronic Poverty Research Centre (CPRC) at the University of Manchester. Links with partners such as the School of Public Health at UWC, the Centre for Social Science Research, the Department of Geographic and Environmental Sciences and the Children’s Institute, all at UCT, continue to strengthen. In 2004, a cordial relationship was established with the Centre for the Analysis of Southern African Social Policy (CASASP) at Oxford University.

A close and longstanding relationship continues with the Natural Resources group of the Centre for Development Co-operation Services at Vrije Universiteit, Amsterdam. Dr Stephen Turner was seconded to PLAAS for four years (1997–2001) and continues to collaborate with PLAAS in a variety of ways (for example, within the regional CBNRM networking programme).

Fisheries research involves close relationships established with the Centre for Applied Social Science, Zimbabwe; the Fisheries Department, Malawi; the Instituto de Desenvolvimento da Pesca de Pequena Escala, Mozambique; the Department of Fisheries, Zambia; the Institute for Fisheries Management & Coastal Community Development (IFM), Denmark; Wageningen University, Holland; the University of Bergen, Norway; and Chr. Michelsen Institute, Norway. Another partnership was formed in 2004, with the Fisheries Economic Research Unit of the University of British Columbia, Canada.

A longstanding and close working relationship is maintained with the Centre for Applied Social Sciences (CASS) at the University of Zimbabwe, principally through joint management of the regional CBNRM networking and research programme. Through the PAPLRR, links have been established with the African Centre for Technology Studies (ACTS) in Nairobi, Kenya, Community Conservation and Development Initiatives (CCDI) in Lagos, Nigeria, and the Social Research Centre at the American University of Cairo, Egypt. The Co-Govern project has initiated a linkage with the International Institute for Environment and Development.

National

Locally, PLAAS works closely with the Environmental Evaluation Unit of the University of Cape Town on the coastal and fisheries co-management programme. PLAAS's teaching activities draw on experts from UCT, the University of Stellenbosch and the Legal Resources Centre.

Close working relations are maintained with the National Land Committee and many of its affiliates (for example, Nkuzi Development Association, AFRA and the Border Rural Committee) and land rights organisations within the Western Cape (for example, the Centre for Rural Legal Studies, Surplus People Project, the Legal Resources Centre and the Trust for Community Outreach and Education).

An excellent long term research partnership with Prof Timm Hoffman, currently Director of the Leslie Hill Institute of Plant Conservation, has been maintained since 1995, centred on multi-disciplinary research in Leliefontein Communal Area, Namaqualand.

11 Academic, community and public body memberships

Prof Ben Cousins

- Member of the UWC Senate.
- Member of the UWC School of Government board.
- Trustee of the Cape Land Development Trust.
- Member of the steering committee, Legal Entity Assessment Project.
- Member of the steering committee, CASS-PLAAS regional programme on CBNRM in southern Africa.
- Member of steering committee, Pan-African Programme for Land and Resource Rights.
- Board member of the Leslie Hill Institute for Plant Conservation, University of Cape Town.
- Member of the National Research Foundation Specialist Committee for Anthropology, Geography, Sociology, Social Work and Development Studies.

Dr Cobus de Swardt

- Member of the CUBES Cape Town Urban Biosphere Group (a Unesco, Columbia University and City of Cape Town initiative).

- Member of the Integrated Food Security Steering Committee of the Western Cape Provincial Government.

Dr Andries du Toit

- Member of Western Cape Provincial Government Steering Committee for Integrated Food Security and Nutrition Project.
- Member of Women on Farms/ Labour Research Service/ PLAAS steering committee for Women on Farm's *Women's wine farms directory*.
- Centre Director for the South African chapter of the ManKind Project, a progressive men's network.

Ruth Hall

- Member of scholarship selection committee, United World Colleges.
- Member of scholarship selection committee, Rhodes Scholarships.

Dr Mafa Hara

- Member of the Executive Committee of the International Institute for Fisheries Economics and Trade (IIFET).
- Member of the International Association for the Study of Common Property (IASCP).
- Regional Co-ordinator for the Southern Africa Fisheries Network.

Dr Moenieba Isaacs

- Board member of the Soetwater Environmental Centre (focusing on survival skills and environmental education in previously disadvantaged schools in the Western Cape).
- Member of the African Fisheries Co-Management network of the Institute for Fisheries Management and Coastal Community Development (Denmark) and ICLARM (the World Fish Center).
- Member of the steering committee, Table Mountain National Park.
- Member of the International Association for the Study of Common Property (IASCP).
- Member of the International Institute for Fisheries Economics and Trade (IIFET).
- Member of the Southern Africa Fisheries Network.

Dr Thembela Kepe

- Advisory panel member, United Nations Development Programme, South Africa Human Development Report 2003.
- Reviewer for National Research Foundation (South Africa) – University niche area grant applications, 2003.
- Trustee of Biowatch South Africa.
- Trustee of Cecil Manona Graduate Scholarship in Social Sciences, Rhodes University.

Karin Kleinbooi

- Member of the Western Cape Government Task Team on Land Reform.

Dr Edward Lahiff

- Project reviewer for the National Research Foundation's institutional research development programmes.
- Member of the Western Cape Government Steering Committee on Land Reform.

Munyaradzi Saruchera

- Member: Transparency International Zimbabwe.
- Member: International Peace Researchers' Association (IPRA).
- Co-convener: Peace and Ecology Commission. African Peace Research and Education Association (AfPREA) (an affiliate of IPRA).
- Co-founder: Network of African Peace Builders (NAPS).

Barbara Tapela

- Member, Society of South African Geographers (SSAG).
- Member, International Association for the Study of Common Property (IASCP).
- Member, Review Panel: Working for Water Resource Economics Research.

Webster Whande

- Member: FRAME Contact Group (a project of the Africa Bureau Office of Sustainable Development of the United States Agency for International Development (USAID)).