
Programme for Land and Agrarian Studies (PLAAS)

School of Government

University of the Western Cape

Annual report 2000

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1 Director's report

The Programme for Land and Agrarian Studies (PLAAS) focuses on the land restitution and redistribution programmes initiated by the post-apartheid democratic state; land tenure reform; emerging regimes of natural resource management; rural livelihoods and farm-household production systems; chronic poverty and rural development; and processes of institutional restructuring and reorientation in support of land and agrarian reform in South Africa. The main activities of PLAAS are research, support to national policy development, training, post-graduate teaching, commissioned evaluation studies, and advisory and facilitation services.

The university's mission statement commits it to 'responding in critical and creative ways to the needs of a society in transition', and to 'helping build an equitable and dynamic society'—commitments taken very seriously by staff at PLAAS. The year 2000 saw our researchers beginning to engage with policy on land and local government reform in a more public manner than in the past (when they tended to do so in 'backroom' and advisory roles), and to adopt a more adversarial stance towards government.

Concerned that new policies will benefit emerging entrepreneurs at the expense of the rural poor (in practice if not rhetoric), and autocratic traditional leaders rather than rural citizens, we have written articles for the popular media, appeared on radio programmes, debated with government officials at workshops, and engaged in advocacy on key policy questions. Together with non-governmental organisations, PLAAS staff have promoted the formation of a civil society alliance on land and agrarian reform. The general thrust of this policy advocacy has been to stress the importance of land and agrarian reforms that directly address deeply rooted rural poverty and inequality, while strengthening an embryonic local democracy.

Is this kind of public engagement at odds with the traditional emphasis at universities on teaching, learning and research undertaken within a spirit of scientific enquiry? In our view it is not, but we do recognise the inherent tension between the two stances. We are equally committed to rigorous, independent and open-minded research, to debate and potential disagreement amongst ourselves, and to admitting the possibility of error or mistaken judgement in both research and policy advocacy. Critical scholarship needs to be self-critical; both vigour *and* rigour are required for informed public debate.

By participating in democratic processes of argument and counter-argument in a variety of public arenas, academics have an important contribution to make to the health of our new democracy – but they must have done their homework. A primary goal at PLAAS remains, therefore, the strengthening of capacity for high quality applied social science research in the land reform, rural development and natural resource management sectors, and making strong policy recommendations on the basis of analytically sound and empirically informed research.

Research findings and policy recommendations need to be communicated to make an impact, and PLAAS devotes considerable resources to its publishing programme. The year 2000 saw the publication of our first book, *At the crossroads: Land and agrarian reform in South Africa into the 21st century*, in collaboration with the National Land Committee. Seven chapters have PLAAS researchers as authors or co-authors. Research reports and occasional papers continued to appear, as did the *Commons Southern Africa* newsletter, and the first of a number of PLAAS policy briefs for the influential *Natural Resource Perspectives* series published by the Overseas Development Institute in London.

A cluster of PLAAS projects and activities centred on the theme of community based natural resource management (CBNRM) have been highly productive over the past year, and helped PLAAS to build an increasingly high profile in this sector. Highlights of 2000 include a well-

attended international symposium on governance in regimes of natural resource use, co-hosted with the Centre for Southern African Studies (CSAS) and funded by the Norwegian Embassy, and a regional workshop on legal aspects of CBNRM, attended by participants from ten countries. The collaborative programme of networking and analysis on CBNRM in the region, managed jointly with the Centre for Applied Social Sciences at the University of Zimbabwe, was successful in promoting active exchanges of ideas, information and materials between researchers, fieldworkers and policy makers from a number of southern African countries. This programme provides another context in which scholars from PLAAS and other research institutes are challenged to communicate their ideas in an accessible manner, without compromising their complexity or difficulty – not an easy task at times.

The CBNRM cluster at PLAAS has been enriched by the addition of a second researcher active in the field of marine and coastal resources, Mafa Hara, who was based at CSAS whilst completing his PhD. This research focus area, which may expand in future, benefits enormously from an on-going collaboration with the College of Fisheries Science at the University of Tromsø, Norway, and in particular from the assistance lent by Professors Carl-Erik Schulz and Bjorn Hersoug. Another important partner in this sector is the Environmental Evaluation Unit at the University of Cape Town.

Partnerships with a number of other Norwegian institutions have also been highly productive – in research on communal rangelands in the Eastern Cape, with the Chr. Michelsen Institute, and on governance and trust in natural resource management, with the Department of Administration and Organisation at the University of Bergen. A new programme of exchange and joint research with the Centre for Environment and Development Studies (Noragric) at the Agricultural University of Norway became operational in 2000, and yielded immediate benefits to both institutions: exchange visits took place, an occasional paper was jointly authored, two PhD students initiated research on aspects of human rights and land reform, a high quality status report on land and agrarian reform in South Africa was produced and widely praised, and a fascinating one week field visit on the Norwegian commons was undertaken by a team of South Africans and Norwegians.

Collaboration agreements with sister institutions both locally, in the region, and further afield, are an important vehicle for capacity building within PLAAS. This past year saw two major research projects with institutes in the UK get under way, both funded by the British government's Department for International Development. One is on the governance and policy process dimensions of sustainable livelihoods in southern Africa, led by the Institute for Development Studies at Sussex University, the other is on chronic poverty and development policy, led by the Institute for Development Policy and Management at the University of Manchester. Both involve a number of other southern partners, and promise to deliver high quality research findings of great policy relevance.

A more modest partnership with the University College of Cork in Ireland saw research undertaken by four Masters students (two South African, two Irish) on aspects of land reform in the Northern and Western Cape .

Short course training of government and non-governmental agency staff remains a key activity at PLAAS, and the year saw a massive expansion of the training programme for the Department of Land Affairs on *Integrating environmental planning into land reform process*, which is funded by the Danish government. High quality materials were produced, and an independent evaluation rated the training very highly.

The proposed post-graduate Diploma and MPhil in Land and Agrarian Studies was approved by the Committee on Higher Education and will commence in 2001, in close co-operation with academic colleagues from the History department at UWC, from the universities of Cape Town and

Stellenbosch, and from the Legal Resources Centre. PLAAS staff continue to provide teaching on land, rural development and natural resource management within a number of other teaching programmes at UWC.

PLAAS has rapidly expanded its activities and staff component since its inception in 1995, and management and administrative systems and procedures have developed in a somewhat *ad hoc* manner. There is clearly a need to consolidate these systems and lay a solid institutional foundation for the operation of the programme. There is also an urgent need to address the inherent insecurity of tenure of researchers whose salaries depend wholly on contract funding. The year ended with a two-day retreat at which staff debated the problems which have emerged, examined possible ways forward, and decided to establish a Change Task Team to steer PLAAS towards a more sustainable institutional model in 2001. This represents an enormous challenge, but one which we feel confident we can meet given the energy and enthusiasm of the current complement of researchers and administrative staff.

2 Staffing

PLAAS employed 21 staff members during 2000.

Director

- Prof Ben Cousins

Research and academic staff

- Fadeela Ally (Research Assistant)
- Dr Andries du Toit (Research Fellow)
- William Ellis (Research Fellow)
- Mafa Hara (Research Fellow) from April 2000
- Monieba Isaacs (Research Fellow)
- Thembela Kepe (Research Fellow)
- Edward Lahiff (Senior Lecturer in Land and Agrarian Studies) from December 2000
- Najma Mohamed (Research Fellow) to December 2000
- Kgopotšo Mokgope (Research Fellow) to November 2000
- Phinda Ndabula (Research Fellow) from May 2000
- Lungisile Ntsebeza (Research Fellow)
- Zolile Ntshona (Research Fellow)
- Hayley Rodkin (Research Fellow) to March 2000
- Rick de Satgé (Training Co-ordinator)
- Dr Stephen Turner (Research Fellow and co-ordinator of the Community-Based Natural Resource Management Unit at PLAAS – seconded from the Center for Development Co-operation Services, Vrije Universiteit, Amsterdam) to July 2000.

Administrative staff

- Ursula Arends (Training Project Administrator)
- Natasha Emmett (Administrative Manager)
- Bealah Jacobs (Administrative Assistant) from March 2000
- Edgar Joshua (Finances Manager) from October 2000
- Vivian Magerman (Secretary/Receptionist)
- Allan Roman (Finances Manager) to August 2000.

3 Staff development

A range of staff development activities were undertaken in 2000. For example, a five-day Summer School was held in January on Research Skills for Land and Agrarian Studies, focusing on quantitative methods. Early in 2000, PLAAS researchers initiated a self-development reading group which met regularly. Kgopotšo Mokgope visited the Institute of Development Studies at the University of Sussex in May and June. Lungisile Ntsebeza visited St Anthony's College in Oxford between April and June. Two in-house staff seminars on community-based natural resource management were held during the year.

4 Funding

PLAAS received a total of R3.6 million in funding during 2000, from a variety of sources. The main donors and partners were:

- Swiss Agency for Development Co-operation (SDC) – R1 000 000
- Norwegian Council of Universities Committee for Development Research and Education (NUFU), via University of Tromsø – R429 260
- Norwegian Institute for Human Rights (NIHR) – R257 086
- International Development Research Centre (IDRC) – R157 921
- Liberty Life Foundation – R120 000
- Institute of Development Studies (IDS), University of Sussex – R102 400
- National Land Committee (NLC) – R74 142
- Centre for Rural Legal Studies (CRLS) – R40 755.

5 Research

Completed research

During the year under review, two research projects were completed, eight projects were in progress, and four new projects were initiated.

Gender, sustainable production systems and land reform in the Eastern Cape

In the year under review, Kgopotšo Mokgope completed a research study of the impact of land reform in the Eastern Cape on gender relations, focusing on three key issues: smallholder agricultural systems, institutional frameworks, and the environmental impact of livelihood systems. Using participatory research methods, she did a detailed case study of Gallawater A, a farm bought under the land redistribution programme and held by 102 beneficiaries and their families. This research project was backed up by a report on grazing management on the farm by Susanne Vetter of the University of Cape Town and Wiseman Goqwana of the University of Fort Hare, as well as a report on land use management, sustainability and the environmental impact of cropping on the farm by Joseph Bobo and Alan Marsh of the Tikologo Trust. The project was funded by the International Development Research Centre of Canada (IDRC).

Communal rangeland management in the Eastern Cape

The first field research project of the Community Based Natural Resource Management (CBNRM) Unit in PLAAS was initiated in October 1998 in the Maluti and Mt Fletcher areas of the Eastern Cape. Focusing on communal rangelands and livestock production, Zolile Ntshona was responsible

for this investigation, working closely with field staff of the Environmental and Development Agency (EDA). The objectives were to develop an empirically sound and analytically rigorous understanding of the challenges of CBNRM in this sector and to draw out the policy and operational implications. Data generated from the project is being used for an MA thesis. This project was undertaken with the support of the Chr. Michelsen Institute in Norway, and the project report will be completed during 2001.

Ongoing research

Tenure security, environment and economic development on the Wild Coast

During 2000, Thembele Kepe worked towards finalising and writing up in-depth research on resource tenure, the composition of rural livelihoods and the impact of the Spatial Development Initiative (SDI) on Mkambati, Port St Johns and Magwa, three sites which fall in the Wild Coast SDI. This project was funded by IDRC. This research also forms the basis for Kepe's ongoing PhD in Development Studies at the University of the Western Cape (UWC).

Labour process, agrarian reform and informal institutions on Western Cape fruit farms

Andries du Toit and Fadeela Ally worked towards completing the third phase of this project, funded by the Land Bank of South Africa. The study focuses on how increasing pressures for international competitiveness impact on the strategies and institutions, both formal and informal, of farm labour and management on fruit-growing enterprises in the Ceres Valley. The second phase, completed in 1999, focused on detailed case studies of different 'farming styles' in the context of increasing integration into global agro-food networks. The third phase involved detailed research (focus groups and participant observation) of the labour process on two deciduous fruit farms in the area. A report on the key policy and strategic lessons to be learnt from the three-year project is currently in preparation.

Global change and subsistence rangelands in Southern Africa

PLAAS is participating in a multi-disciplinary research project, in close collaboration with the National Botanical Institute (NBI). The project aims to analyse the dynamic relationships between rangeland state and rural livelihoods and to identify policy options and interventions that will optimise the welfare of range communities while maintaining rangeland productivity and ecological integrity. Research is being carried out by multidisciplinary teams from both Southern African and European universities in field sites in Lesotho, Botswana and South Africa, over a three year period. The South African field site is Paulshoek village in the Leliefontein area of Namaqualand, where the research is co-ordinated by the National Botanical Institute. During 2000, Hayley Rodkin completed her research on the socio-economic dimensions, with supervision and support from Dr Rick Rohde who is based at the University of Edinburgh but undertakes research and supervision in South Africa for several months a year. This project is funded by the European Union and will be completed in 2001.

Community-based natural resource management in Southern Africa: A regional programme of analysis and communication

PLAAS, in conjunction with the Centre for Applied Social Studies (CASS) at the University of Zimbabwe, initiated this Southern Africa-wide programme of research and communication on a key policy issue: how natural resources can be used and managed sustainably through group-based institutions and decision making. The programme seeks to undertake a systematic comparative analysis of the opportunities and constraints of CBNRM across the various sub-sectors, and draw out lessons for policy and practice. This involves comparative analysis of existing research reports

and secondary data, and communication through an e-mail discussion forum, newsletters, publications and annual workshops. Governance of CBNRM was the theme for 2000. An attractive website was established at www.cbnrm.uwc.ac.za and two issues of the newsletter *Commons Southern Africa* were published and widely disseminated. At the second regional workshop held in Cape Town in October 2000, various papers were presented on the legal aspects of CBNRM in several Southern African countries. These have been published in *Commons Southern Africa*. During 2000 the network was jointly co-ordinated by Najma Mohamed of PLAAS and two co-ordinators based at CASS – Dr Patrick Mamimine and Dr Ignatius Mberengwa. This project is co-funded by Ford Foundation and IDRC.

Management of community-based fisheries in the Western and Eastern Cape

This project is located in the CBNRM Unit of PLAAS and is funded by the Norwegian Council of Universities' Committee for Development Research and Education (NUFU). Moenieba Isaacs is the lead researcher, working under the supervision of Prof Bjorn Hersoug of the University of Tromsø in Norway. The project is investigating how effective the implementation of the Marine Living Resources Act of 1998 has been in the Western Cape and Eastern Cape, and how conflicts over access to scarce marine resources are managed and resolved. Isaacs is undertaking in-depth research in four field sites. She is registered for a PhD in the School of Government.

Governance and trust relations in community-based natural resource management

This project is located within a broader collaborative research programme on the administration of trust relations between state and society which is being undertaken by the School of Government and the University of Bergen in Norway, with funding from NUFU. The PLAAS project focuses on power, identity and governance issues in rural field sites where there has been significant state intervention in the areas of development, conservation and natural resource management, and where communities have recently won back their land through the land claims process. The tension between state discourses on governance and democracy and local discourses on tradition, culture and community is a central part of the analysis. William Ellis is undertaking a case study of the ≠Khomani San land claim in the Northern Cape, and is registered for a PhD in Anthropology at UWC. He is supervised by his co-researcher in the project, Dr Steven Robins of the Department of Anthropology and Sociology at UWC. Both work closely with Dr Thorvald Gran of the Department of Administration and Organisation at the University of Bergen in Norway.

Rural governance, land rights and sustainable livelihoods in South Africa: Policies and their delivery

This project investigates the implementation of policies in respect of land tenure reform, local government reform and rural development aimed at creating sustainable livelihoods. The lead researcher is Lungisile Ntsebeza. There is a particular emphasis on the controversial issues of the role of traditional authorities, and the multiple and overlapping jurisdictions of diverse institutions in these areas. The project aims to provide the government with detailed feedback about the overall coherence of its policy frameworks, on the feasibility of the programmes derived from these frameworks, on problems encountered in implementation, and on how these obstacles may be overcome. Ntsebeza is also registered for a PhD in Sociology at Rhodes University. The project is funded by the Swiss Agency for Development Co-operation (SDC).

Human rights and governance in South Africa's land and agrarian reform

This programme involves close collaboration between PLAAS and the Centre for International Environment and Development Studies (Noragric) of the Agricultural University of Norway. It involves staff exchange visits and collaborative research, as well as research and study grants to

two PhD students – one Norwegian and one South African – to engage in applied research on various aspects of land and agrarian reform. Phinda Ndabula of PLAAS began field research on commonage land reform projects in the Free State in 2000 and a senior researcher at Noragric, Dr Tor Arve Benjaminsen, visited Namaqualand to undertake research on land reform and its impact on rural livelihoods. A report on the status of land reform was prepared by Stephen Turner and Hilde Ibsen for publication in 2001. The project is funded by the Norwegian Embassy and administered by the Norwegian Institute for Human Rights at the University of Oslo.

New research

Sustainable livelihoods in Southern Africa: Institutions, governance and policy processes

A sustainable livelihoods approach to development requires new ways of thinking about institutional and organisational arrangements, as well as new ways of thinking about policy processes. This research programme, which started in April 2000 and is funded by the United Kingdom's Department of International Development (DFID), will explore the challenges of institutional, organisational and policy reform around land, water and wild resources in particular locations in Southern Africa. Provisional case study sites are Zambezia in Mozambique, Eastern Pondoland in South Africa and the lowveld area of south-east Zimbabwe. This three year programme is being carried out in collaboration with the University of Zimbabwe, Eduardo Mondlane University in Mozambique, the Overseas Development Institute (ODI) in London, and the Institute of Development Studies (IDS), Sussex University. Dr Edward Lahiff, together with Zolile Ntshona, is responsible for the South African component of the programme.

The Ethical Trade Initiative's South African wine industry pilot: Lessons and implications

The Ethical Trade Initiative (ETI) is an international alliance of companies, NGOs, and trade union organisations committed to working together to identify and promote ethical trade based on good labour standards, business ethics and corporate responsibility, promotion of worker rights and human rights in general. In employment, ethical business includes working towards the ending of child labour, forced labour, and sweatshops, looking at health and safety, labour conditions and labour rights. PLAAS, in collaboration with the Centre for Rural Legal Studies (CRLS), has embarked on a study to situate the ETI in the broader framework of fair trade initiatives and to highlight lessons learnt from its pilot programme in the South African wine industry. Andries du Toit is the project manager and is the co-ordinator of the ETI inspection team.

National programme on coastal and fisheries co-management

PLAAS, in conjunction with the Environmental Evaluation Unit at the University of Cape Town and the Department of Environmental Affairs and Tourism, has secured funding to co-ordinate a support programme for coastal and fisheries co-management. The programme seeks to provide support to initiatives and projects which are investigating and implementing community-government co-management arrangements in relation to coastal and fisheries resources. It further seeks to promote active co-operation between such initiatives and provide facilitation, capacity building and other developmental support to such projects. The aim is to inform policy, improve sustainable use and management of coastal resources, foster co-operation between communities and government agencies as well as provide empowerment and economic development opportunities to historically disadvantaged coastal communities. Mafa Hara leads the programme.

Future research

Chronic poverty and development policy

This project was initiated in late 2000, in collaboration with the Institute for Development Policy and Management (IDPM) at the University of Manchester and other research units in the UK and in Sri Lanka, India, Bangladesh, and Uganda. It focuses on the chronic poor whose deprivation is sustained over many years and often carried from one generation to the next, and includes those living in marginal rural areas, the disabled, the elderly, child-headed 'households', the displaced and refugees, and people experiencing social discrimination in its many and varied forms. Research explores both the condition of chronic poverty and appropriate development policies to address the needs of the chronically poor. Initial sites for field research in South Africa will be Mt Frere district in the Eastern Cape and Ceres in the Western Cape. Research will take place over five years and is funded by DFID.

6 PLAAS publications

Book

Cousins, B (ed.). 2000. *At the crossroads: Land and agrarian reform in South Africa into the 21st century*. Cape Town and Johannesburg: PLAAS and National Land Committee.

Occasional paper series: Land reform and agrarian change in Southern Africa

No. 13: Derman, B. 2000. *Democratizing environmental use? Land and water in Southern Africa at the end of the century*. Cape Town: PLAAS.

No. 14: McAllister, P. 2000. *Maize yields in the Transkei: How productive is subsistence cultivation?* Cape Town: PLAAS.

No. 15: Mann, M. 2000. *Women's access to land in the former bantustans: Constitutional conflict, customary law, democratisation and the role of the state*. Cape Town: PLAAS.

Research reports

No. 5. Volume 1. Mokgope, K. 2000. *Land reform, sustainable rural livelihoods and gender relations: A case study of Gallawater A farm*.

No 5. Volume 2. Vetter, S & Goqwana, W; Bobo, J & Marsh, A. 2000. *Land use management and sustainability on Gallawater A farm*.

No. 6. Turner, S & Ibsen, H. 2000. *Land and agrarian reform in South Africa: A status report*.

Other series

Constituting the commons in the new South Africa. Papers presented at the 8th Biennial Conference of the International Association for the Study of Common Property, Indiana University, Bloomington, Indiana, 31 May–4 June. Cape Town and Harare: PLAAS and CASS. (PLAAS/CASS CBNRM occasional paper series.)

Shackleton S, Shackleton, C & Cousins, B. 2000. *Re-valuing the communal lands of Southern Africa: New understandings of rural livelihoods*. London: Overseas Development Institute. (ODI Natural Resource Perspectives; no. 62.)

7 Publications by PLAAS staff in 2000

Ben Cousins

Didiza's recipe for disaster. *Mail & Guardian*, 18 August.

Introduction: Does land and agrarian reform have a future and, if so, who will benefit? in *At the crossroads: Land and agrarian reform in South Africa into the 21st century*, edited by Ben Cousins. Cape Town and Johannesburg: Programme for Land and Agrarian Studies and National Land Committee.

Meaningful land reform must involve people at the grass roots level in order to avoid being fenced in by an ivory tower government agenda. *Reconstruct (Sunday Independent)* 20 February.

Tenure and common property resources in Africa, in *Evolving land rights, policy and tenure in Africa*, edited by C Toulmin and J Quan. London: Department for International Development/ International Institute for Environment and Development.

Zim crisis: Our wake-up call. *Mail & Guardian*, 5 May.

(Cousins, B, Adams, M & Manona, S). Land tenure and economic development in rural South Africa: Constraints and opportunities, in *At the crossroads: Land and agrarian reform in South Africa into the 21st century*, edited by Ben Cousins. Cape Town and Johannesburg: Programme for Land and Agrarian Studies and National Land Committee.

(Cousins, B, Shackleton, S & Shackleton, C.) The economic value of land and natural resources to rural livelihoods: Case studies from South Africa. in *At the crossroads: Land and agrarian reform in South Africa into the 21st century*, edited by Ben Cousins. Cape Town and Johannesburg: Programme for Land and Agrarian Studies and National Land Committee.

(Kepe, T, Cousins, B & Turner, S.) *Resource tenure and power relations in community wildlife contexts: The case of the Mkambati area on the Wild Coast of South Africa*. London: International Institute for Environment and Development.

(Shackleton S, Shackleton, C & Cousins, B.) *Re-valuing the communal lands of Southern Africa: New understandings of rural livelihoods*. London: Overseas Development Institute. (ODI Natural Resource Perspectives; no. 62.)

Andries du Toit

The end of restitution: Getting real about land claims, in *At the crossroads: Land and agrarian reform in South Africa into the 21st century*, edited by Ben Cousins. Cape Town and Johannesburg: Programme for Land and Agrarian Studies and National Land Committee.

Mafa Hara

Could co-management provide a solution to the problems of artisanal fisheries management on the Southeast Arm of Lake Malawi? PhD thesis. (Unpublished)

Thembele Kepe

Clearing the ground in the Spatial Development Initiatives (SDIs): Analysing 'process' on South Africa's Wild Coast, in *At the crossroads: Land and agrarian reform in South Africa into the 21st century*, edited by Ben Cousins. Cape Town and Johannesburg: Programme for Land and Agrarian Studies and National Land Committee.

Dynamics of cattle production in the communal areas of Lusikisiki District, in *The social and economic structure of cattle ownership and production in the communal areas of the*

Eastern Cape province, South Africa, edited by A Ainslie. Grahamstown: Range and Forage Institute, Agricultural Research Council.

(Kepe, T, Cousins, B & Turner, S.) *Resource tenure and power relations in community wildlife contexts: The case of the Mkambati area on the Wild Coast of South Africa*. London: International Institute for Environment and Development.

(Kepe, T, Ntsebeza, L & Pithers, L.) *The impact of Spatial Development Initiatives (SDIs) on rural livelihoods: A case study of the Wild Coast SDI*. Johannesburg: National Land Committee.

Najma Mohamed

Greening land and agrarian reform: A case for sustainable agriculture, in *At the crossroads: Land and agrarian reform in South Africa into the 21st century*, edited by Ben Cousins. Cape Town and Johannesburg: Programme for Land and Agrarian Studies and National Land Committee.

Kgopotšo Mokgope

Community and diversity: The complexity of interests in land reform: A case study of Gallawater A farm in the Eastern Cape, in *At the crossroads: Land and agrarian reform in South Africa into the 21st century*, edited by Ben Cousins. Cape Town and Johannesburg: Programme for Land and Agrarian Studies and National Land Committee.

Land reform, sustainable rural livelihoods and gender relations: A case study of Gallawater A farm. Cape Town: PLAAS. (Research report; no. 5 vol 1).

Lungisile Ntsebeza

Indirect rule may well continue. *Land and Rural Digest*, March/April.

Traditional authorities, local government and land rights, in *At the crossroads: Land and agrarian reform in South Africa into the 21st century*, edited by Ben Cousins. Cape Town and Johannesburg: Programme for Land and Agrarian Studies and National Land Committee.

Traditional authorities rule. *Land and Rural Digest*, November/December.

(Kepe, T, Ntsebeza, L & Pithers, L.) *The impact of Spatial Development Initiatives (SDIs) on rural livelihoods: A case study of the Wild Coast SDI*. Johannesburg: National Land Committee.

Zolile Ntshona

Communal areas range management in South Africa and Lesotho: Mkemane and Ha Tlhaku. *Commons Southern Africa*, 2.

(Ntshona, Z & Turner, S.) Livestock production systems in the Maluti district, in *The social and economic structure of cattle ownership and production in the communal areas of the Eastern Cape province, South Africa*, edited by A Ainslie. Grahamstown: Range and Forage Institute, Agricultural Research Council.

Stephen Turner

Extension that works: Lessons learned by the Livingstone Food Security Programme, 1994-2000. Livingstone: CARE Zambia.

Monitoring and evaluation of TRANSFORM, 1999. Final summary report. Cape Town: PLAAS.

Review of the species survival commission. Gland: IUCN (The World Conservation Union).

- (Bruszt, G & Turner, S.) *Review of IUCN Commissions. Commission on Ecosystem Management; Commission on Environmental, Economic and Social Policy; Commission on Environmental Law; Species Survival Commission.* Gland: IUCN (The World Conservation Union).
- (Cousins, B., Kepe, T. and Turner, S.) *Resource tenure and power relations in community wildlife contexts: the case of the Mkambati area on the Wild Coast of South Africa.* London: International Institute for Environment and Development. (Evaluating Eden series discussion paper; no. 16.)
- (Kepe, T, Cousins, B & Turner, S.) *Resource tenure and power relations in community wildlife contexts: The case of the Mkambati area on the Wild Coast of South Africa.* London: International Institute for Environment and Development.
- (Meer, S & Turner, S.) *The policy and institutional framework for TRANSFORM: TRANSFORM monitoring and evaluation report 1.* Cape Town: PLAAS.
- (Meer, S & Turner, S.) *Land and resource rights: Issues arising from the TRANSFORM project. TRANSFORM monitoring and evaluation report 2.* Cape Town: PLAAS.
- (Meer, S & Turner, S.) *The governance of nature conservation: TRANSFORM monitoring and evaluation report 3.* Cape Town: PLAAS.
- (Meer, S & Turner, S.) *Conservation by the people: the prospects in South Africa TRANSFORM monitoring and evaluation report 4.* Cape Town: PLAAS.

8 Training courses

In 2000 PLAAS, in association with Rick de Satgé of Developmental Services, continued to offer short course training to government and other agencies aiming to equip their staff with the conceptual and analytical skills needed for effective implementation of land and agrarian reform programmes. Evaluations from participants continued to be positive.

Participatory approaches to forestry

PLAAS staff contributed to a training course on *Introducing participatory approaches to forestry*, developed for the Department of Water Affairs and Forestry by Rick de Satgé and others. The course was presented four times with approximately 35 people attending each one.

Integrating environmental planning into land reform processes

A series of courses have been presented for this Department of Land Affairs/Danish Co-operation for Environment and Development (DANCED) programme by PLAAS in partnership with Common Ground Consulting, the Rural Action Committee (Trac), and with specialist inputs from the academic, government and private sectors. Rick de Satgé has co-ordinated the programme.

The programme moved into its second phase in the period under review in the two pilot provinces (Free State and Mpumalanga). Three different workshops were presented in various venues in the two provinces: natural resource management (four workshops, 107 participants in total); land development objectives/ integrated development plans (four workshops, 106 participants); project-based training (six workshops, 145 participants). In addition, a managers' course workshop was presented in Pretoria (two workshops, 42 participants). Participants came from provincial DLA offices, other government departments and NGOs.

9 Postgraduate teaching

Efforts to establish a postgraduate teaching programme in land and agrarian studies finally bore fruit in 2000 when it was approved by the Committee on Higher Education. Once formal approval had been received for the Postgraduate Diploma and the M Phil in Land and Agrarian Studies, planning and preparation could begin for the first course to be held in 2001. The curriculum is multi-disciplinary and analyses policy questions in historical and comparative perspective. Students will benefit from academic input from UWC, the University of Cape Town, the University of Stellenbosch and the Legal Resources Centre.

In 2000 the teaching activities of PLAAS comprise contributions to the post-graduate teaching programmes of the School of Government and other UWC departments. Ben Cousins lectured in the rural development component of the UWC honours course in Development Studies. Cousins continued to present a course on rural development within the M Phil on Governance together with Prof Chris Tapscott of the School of Government. Moenieba Isaacs and Mafa Hara taught in the UWC School of Government Southern African Resource Management postgraduate programme.

10 Visiting fellowships

Lungisile Ntsebeza was a senior associate member of St Anthony's College at Oxford from April to July 2000. Kgopotšo Mokgope studied at the Institute of Development Studies, University of Sussex in May and June.

11 Conferences, research workshops, seminars and presentations

Conferences

PLAAS staff convened a panel on at the 8th Biennial Conference of the International Association for the Study of Common Property held at Indiana University in May/June 2000 entitled 'Constituting the commons in the new South Africa'. Four papers from the panel were published in December.

The governance of natural resources (land, water, forests and fisheries) is a central issue for development policy across Southern Africa. Institutional arrangements for the sustainable management of these resources are now seen as important at all levels of government, and including communities, NGOs and the private sector. An international symposium 'Contested resources: Challenges to governance of natural resources in Southern Africa: Emerging perspectives from Norwegian-Southern African collaborative research' was held in October 2000. Papers from the symposium will be published in a book during 2001.

Workshops

PLAAS, in association with the Norwegian College of Fishery Science at the University of Tromsø, held a two-day workshop in January: 'Natural resource management in rural and coastal communities: Economic values, management institutions and conflicts'. The workshop dealt with coastal and marine issues as well as inland development issues in Southern Africa.

Moenieba Isaacs facilitated a two-day monitoring, control and surveillance workshop for the Chief Directorate of Marine and Coastal Management in June and attended an Institute for Fisheries Management/ International Center for Living Aquatic Resources (IFM/ICLARM) co-management workshop in May.

The second regional workshop of the CBNRM project was held in Cape Town in October. Various papers were presented on the legal aspects of CBNRM in several Southern African countries.

Andries du Toit presented a workshop for the Women on Farms workshop on globalisation and the production of deciduous fruit in South Africa. Du Toit and Fadeela Ally made a presentation on women in globalising agriculture at a workshop with the Surplus People Project, the Centre for Rural Legal Studies and Women on Farms.

Seminars

PLAAS hosted the following seminars in 2000:

- Tor Arve Benjaminsen (Noragric): ‘Land policies and tenure in Mali during the 20th century’ (February)
- Clifford Shearing (Community Peace Programme, UWC School of Government): ‘Trends in governance: Theory and practice’ (March)
- Kadmiel Wekwete (United Nations Capital Fund): ‘Decentralisation in Africa: The challenges of the new millenium’ (March)
- Owen Lynch (Center for International Environment Law, Washington DC): ‘Promoting public interest law and legal recognition of community-based property rights: Comparative perspectives from Africa and Asia’ (March)
- Siphso Maseko (UWC Department of Political Studies) and Ben Cousins: ‘The Zimbabwe crisis: Lessons for the region’ (May)
- Zakes Hlatshwayo (National Land Committee), Adv Patekile Holomisa (chairperson: parliamentary portfolio committee on land and agriculture), Ben Cousins and Kobus Pienaar (Legal Resources Centre). ‘Where is land reform in South Africa headed?’ (May)
- Dirk Versveld (Consultant): ‘Strategic environmental assessment in support of catchment decisions: Bringing information and people together in the sharing of resources: A case study from Mhlathuze catchment applicable to all of South Africa’ (May)
- Andries du Toit: ‘Is equitable change possible in a fruit industry in a crisis?’ (June).
- John Farrington (Overseas Development Institute, London): ‘Globalisation and rural poverty: Opportunity or threat?’ (July)
- Ken Salo: ‘Environmental dispute resolution in the Olifants River estuary: Translating rights into practice’ (July)
- Ben Cousins: ‘Class and community in natural resource management: A practical political economy approach’ (August)
- Patrick Mamimine (Centre for Applied Social Studies, University of Zimbabwe): ‘Conflict and conflict resolution in management of miombo woodlands: A case study of Romwe Catchment Area (Chibi), Mafungabutsi Forestry Reserve (Gokwe) and Nyamayaro Village (Murehwa)’ (August)
- Alfrieda Pschorn-Strauss and Rachel Wynberg (Biowatch ‘Genetic engineering, poverty and hunger: Problem or panacea?’ (October)
- Michael Aliber (Department of Land Affairs): ‘Chronic poverty and development policy in South Africa: Interim findings from an overview study’ (December).

Presentations

Apart from presentations made at PLAAS seminars (see the list above), the following presentations were made by PLAAS staff in 2000:

Fadeela Ally

(with Andries du Toit) 'Women in globalising agriculture.' Presentation at a workshop with Surplus People Project, Centre for Rural Legal Studies and Women on Farms Project, 27 July.

Ben Cousins

'Economic values of natural resources in communal areas.' Presentation for a seminar on Natural resource management in rural and coastal communities: Economic values, management institutions and conflicts, PLAAS and Norwegian College of Fishery Science, University of Tromsø, 24–25 January.

'Uncertainty and institutional design: Proposals for tenure reform in South Africa.' Paper presented at the 8th Biennial Conference of the International Association for the Study of Common Property, Indiana University, Bloomington, Indiana, 31 May–4 June.

'Land reform at the crossroads? Implications of the new land reform policy agenda in South Africa.' Invited paper for a workshop on 'The politics of land reform in the 'new' South Africa.' London School of Economics, 7 June.

'Legislating negotiability: Tenure reform in post-apartheid South Africa.' Paper presented at the annual conference of the South African Sociological Association, University of the Western Cape, 3–5 July.

'The Land Rights Bill.' Presentation for the Civil Society Forum on Land Reform, 22–23 August.

'Land reform in South Africa.' Presentation to a seminar on tenure systems in Norway, Agricultural University of Norway (Noragric), As, Norway, 4–8 September.

'Uncertainty and institutional design: Proposals for tenure reform in South Africa.' Paper presented to Workshop on Institutions and Uncertainty, Institute of Development Studies, University of Sussex, 7–8 November.

'South Africa's land reform programme.' Presentation to trainee Norwegian diplomats, School of Government, University of Western Cape, 11 September.

'Land and agrarian reform in South Africa: A status report.' Presentation at the Norwegian Embassy, Pretoria, 27 November.

Andries du Toit

'Globalisation and the production of deciduous fruit in South Africa.' Presentation for the Women on Farms Project, Stellenbosch, February.

(with Fadeela Ally) 'Women in globalising agriculture.' Presentation at a workshop with Surplus People Project, Centre for Rural Legal Studies and Women on Farms Project, 27 July.

'Room for manoeuvre: 'globalisation', 'modernisation' and equitable change in the Western Cape's deciduous fruit industry.' Paper presented to the 10th World Rural Sociology Conference, Rio de Janeiro, 30 July–5 August.

William Ellis

'Bushmen, identity, land claims and the three agendas.' Paper presented at the 'Africa's indigenous peoples: 'First peoples' or 'marginalised minorities'? Conference at the Centre of African Studies, University of Edinburgh, 24–25 May.

‘Trust in the Southern Kalahari.’ Paper presented at the Noragric weekly staff seminar series, Agricultural University of Norway.

‘Domains of trust: Using trust to illuminate the production of knowledge and discourses of authenticity and the implications for common property and natural resource management among the Khomani San.’ Paper presented at the International Symposium on Contested Resources: Challenges to Governance of Natural Resources in Southern Africa, University of the Western Cape, 18–20 October.

Mafa Hara

‘Fisheries co-management: What and whose agenda?’ Paper presented at the Sustainable Use of Water Resources: Advances in Education and Research conference, Maputo, Mozambique 1–2 November.

‘Community-level governance of fisheries in Malawi: A historical perspective and present status.’ Paper presented at the Southern Africa Public Interest Law and Community-Based Property Rights Workshop, Arusha, Tanzania, 1–4 August.

(with Moenieba Isaacs) ‘Towards transformation of the South African fishing industry: Policy and process.’ Paper presented at the Southern Africa Public Interest Law and Community-Based Property Rights Workshop, Arusha, Tanzania, 1–4 August.

(with SJ Donda & F Njaya) ‘Lessons from Malawi’s experience with fisheries co-management initiatives.’ Paper presented at the International Symposium on Contested Resources: Challenges to Governance of Natural Resources in Southern Africa, University of the Western Cape, 18–20 October.

Moenieba Isaacs

(with Najma Mohamed) ‘Co-managing the commons in the ‘new’ South Africa: Room for manoeuvre?’ Paper presented at the 8th Biennial Conference of the International Association for the Study of Common Property ‘Constituting the commons: Crafting sustainable commons in the new millenium’, Indiana University, Bloomington, Indiana, 31 May–4 June.

(with Mafa Hara) ‘Towards transformation of the South African fishing industry: Policy and process.’ Paper presented at the Southern Africa Public Interest Law and Community-Based Property Rights Workshop, Arusha, Tanzania, 1–4 August.

(with Bjorn Hersoug) ‘According to need, greed or politics: Redistribution of fishing rights within South Africa’s new fisheries policy.’ Paper presented at the International Symposium on Contested Resources: Challenges to Governance of Natural Resources in Southern Africa, University of the Western Cape, 18–20 October.

Thembela Kepe

‘Debating ‘Environment’ in South Africa’s Wild Coast: Land use, livelihoods and development.’ Paper presented at the International Symposium on Contested Resources: Challenges to Governance of Natural Resources in Southern Africa, University of the Western Cape, 18–20 October.

Najma Mohamed

‘Towards co-management of conservation areas in South Africa.’ Roundtable presentation to the South African National Parks Towards Best Practice Conference, Kruger National Park, 15–19 May.

(with Moenieba Isaacs) ‘Co-managing the commons in the ‘new’ South Africa: Room for manoeuvre? Paper presented at the 8th Biennial Conference of the International Association for the Study of Common Property ‘Constituting the commons: Crafting sustainable commons in the new millenium’, Indiana University, Bloomington, Indiana, 31 May–4 June.

‘Co-management as co-governance: Prospects for community-based natural resource management in Southern Africa.’ Paper presented at the International Symposium on Contested Resources: Challenges to Governance of Natural Resources in Southern Africa, University of the Western Cape, 18–20 October.

Phinda Ndabula

(with Kobus Pienaar) ‘Community-based property rights in post-apartheid South Africa.’ Paper presented at Southern Africa Public Interest Law and Community-Based Property Rights Workshop, Arusha, Tanzania, 1–4 August.

Lungisile Ntsebeza

(with F Hendricks F) ‘The paradox of South Africa’s land reform policy: Failed decolonisation?’ Paper presented to the Annual Colloquium on Regional Integration in Southern Africa: Past, Present and Future, Harare, Zimbabwe, 24–27 September.

‘What type of democracy? The case of rural local government in South Africa.’ Paper presented to a seminar at St Antony’s College, Oxford, 8 June and, in reworked and updated form, to the 43rd Annual Meeting of the African Studies Association, Nashville, Tennessee, 16–19 November.

Zolile Ntshona

‘Achieving a brighter future for communal rangelands in the Maluti District: Strategies and process.’ Paper presented at the 8th Biennial Conference of the International Association for the Study of Common Property, Indiana University, Bloomington, Indiana, 31 May–4 June.

‘The contribution of communal rangelands to rural people’s livelihoods in the Maluti District: Valuation of fuelwood.’ Paper presented at the International Symposium on Contested Resources: Challenges to Governance of Natural Resources in Southern Africa, University of the Western Cape, 18–20 October.

Stephen Turner

‘Conserving the commons: Nature conservation as common property resource management in the new South Africa.’ Paper presented at the 8th Biennial Conference of the International Association for the Study of Common Property, Indiana University, Bloomington, Indiana, 31 May–4 June.

‘Local institutions.’ Presentation to Africa Resources Trust training workshop on theatre for development, Cape Town, 14 January.

‘Natural interests, motives and conflicts in the communal areas.’ Presentation to the CASS/PLAAS/Norwegian College of Fisheries Science Seminar on Community-Based Natural Resource Management in Southern Africa, Cape Town, 24 January.

‘People and nature conservation in South Africa: Some lessons learned by the TRANSFORM project.’ Presentation to South African National Parks Towards Best Practice in Social Ecology Conference, Berg en Dal, 15–19 May.

‘Land reform and rural development: Some current field experience in South Africa.’ Presentation at the Norwegian College of Fisheries Science, Tromsø, 6 June.

‘Livelihoods research methods.’ Presentation to round table discussion, Conference on Changing Livelihoods in South Africa, Manchester, 10 June.

‘The governance of nature conservation in South Africa.’ Presentation to International Symposium on Contested resources: Challenges to governance of natural resources in Southern Africa. University of the Western Cape, Cape Town, 18–20 October.

12 Advisory, evaluation, support and facilitation services

PLAAS continues to provide advice, evaluation, support and facilitation services to different organisations active in the land reform and rural development sectors. Stephen Turner’s work as a member of an international team which undertook a major evaluation of the International Union for the Conservation of Nature (IUCN) continued in the year under review. Turner and Najma Mohamed provided policy monitoring and analysis for the TRANSFORM programme. He also continued to assist with the planning and evaluation of community-based development programmes of such NGOs as the Southern Cape Land Committee and CARE in Lesotho. Ben Cousins was a member of a team which evaluated the Agrarian Research Development Programme (ARDP) for the National Research Foundation. Andries du Toit advised the Fairtrade Labelling Organisation International in a report entitled ‘Identification of South African citrus partners for fair trade labelling’.

13 Institutional linkages

PLAAS maintained close working relationships with the Natural Resources Management Unit of the Centre for Development Co-operation Services (CDCS) at the Vrije Universiteit, Amsterdam, and with the Environment Group at the Institute for Development Studies at the University of Sussex. The co-operation agreement with the Chr. Michelsen Institute (CMI) in Norway has continued to be fruitful. Collaborative research arrangements with the University of Tromsø and the University of Bergen were actively pursued and the partnership between PLAAS and Noragric at the Agricultural University of Norway became operational in the year under review. Within Southern Africa, a joint programme of information exchange and analysis on CBNRM between PLAAS and the Centre for Applied Social Science (CASS) at the University of Zimbabwe continued. The Overseas Development Institute in London published the first of a number of planned papers jointly with PLAAS, in its Natural Resource Perspective series. Nationally, there has been continued co-operation with the National Land Committee and its affiliates, the South African office of the World Conservation Union (IUCN) and the Environmental and Development Agency (EDA), and with DLA which has sent staff to participate in the ‘Integrating environmental planning into land reform processes’ training course. The proposed postgraduate course on Land and Agrarian Studies as well as other teaching activities have brought academics from UWC, UCT and the University of Stellenbosch together in collaborative activities.

14 Visitors to PLAAS in 2000

- Michael Aliber (Department of Land Affairs)
- Caroline Ashley (Overseas Development Institute)
- Jannicke Bain (Norwegian Institute of Human Rights)
- Tor Arve Benjaminsen (Noragric)
- Charlotte Boyd (Overseas Development Institute)
- Bill Derman (Michigan State University)
- John Farrington (Overseas Development Institute)
- Thorvald Gran (University of Bergen)
- Sidsel Grimstad (Noragric)
- Björn Hersoug (University of Tromsø)
- Tim Hoffman (National Botanical Institute)
- David Hulme (Institute for Development Policy and Management, University of Manchester)
- Yemi Katerere (IUCN – World Conservation Union)
- Eileen Kingston (University College of Cork, Ireland)
- Catherine Laurent (Institut National de la Recherche Agronomique)
- Wardie Leppan (International Development Research Centre)
- Owen Lynch (Center for International Environment Law, Washington DC)
- James Murombedzi (Ford Foundation)
- Patrick Mamimine (Centre for Applied Social Sciences, University of Zimbabwe)
- Ignatius Mberengwa (Centre for Applied Social Sciences, University of Zimbabwe)
- Solomon Mombeshora (University of Zimbabwe)
- Sobona Mtisi (University of Zimbabwe)
- Phaniel Mugabe (Centre for Applied Social Sciences, University of Zimbabwe)
- Bridget Murphy (University College of Cork, Ireland)
- Calvin Nhira (International Development Research Centre)
- Alan Nicol (Overseas Development Institute)
- Joao Perreira (Eduardo Mondlane University, Mozambique)
- Pauline Peters (Harvard Institute for International Development)
- Gerhard Pfister (Swiss Agency for Development Co-operation)
- Alfrieda Pschorn-Strauss (Biowatch)
- Rick Rohde (Centre for African Studies, University of Edinburgh)
- Ken Salo (University of Illinois)
- Carl-Erik Schulz (University of Tromsø)
- Ian Scoones (Institute for Development Studies, University of Sussex)
- Annette Sinclair (Institute for Development Studies, University of Sussex)
- Dirk Versveld (Consultant)
- Kadmiel Wekwete (United Nations Capital Development Fund).
- Liz Alden Wiley (Consultant)
- Will Wolmer (Institute for Development Studies, University of Sussex)
- Rachel Wynberg (Biowatch)
- Jo Zaremba (Institute for Development Studies, University of Sussex).

15 Academic, community and public body memberships

Ben Cousins

- Member of the UWC Senate

- Member of the School of Government board
- Trustee of the Cape Land Development Trust
- Member of the steering committee, Legal Entity Assessment Project
- Member of the steering committee, CASS-PLAAS regional programme on CBNRM in Southern Africa
- Member of the conference steering committee, International Association for the Study of Common Property (IASCP) 2002 Conference in Zimbabwe.

Andries du Toit

- Member of the task team, Farm Worker Coalition on a Sectoral Determination for Agriculture
- Member of the interim committee, Ethical Trade Forum
- Forum member and drafting task team on a code of conduct for agriculture in the Western Cape.

Stephen Turner

- Member of the steering committee, CASS-PLAAS regional programme on CBNRM in Southern Africa.

Thembele Kepe

- Trustee of the Biowatch Trust.

Lungisile Ntsebeza

- Trustee of the Health Systems Trust
- Trustee of the Trust for Community Outreach and Education
- Member of the board of the Alternative Information for Development Centre.
- Ministerial appointment to the board of the Medical and Dental Professional Board.
- Trustee of the Transkei Land and Service Organisation (Tralso).
- Post-graduate students' representative on the board of the Centre for African Studies, University of Cape Town.